TOWNSHIP OF GUELPH/ERAMOSA

DEVELOPMENT CHARGE BACKGROUND STUDY

September 20, 2013





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EXECUTIVE SUMMARY

EXECUTIVE SUMMARY

- 1. The report provided herein represents the Development Charge Background Study for the Township of Guelph/Eramosa required by the *Development Charges Act* (DCA). This report has been prepared in accordance with the methodology required under the DCA. The contents include the following:
 - Chapter 1 Overview of the legislative requirements of the Act;
 - Chapter 2 Review of present DC policies of the Township:
 - Chapter 3 Summary of the residential and non-residential growth forecasts for the Township;
 - Chapter 4 Approach to calculating the development charge;
 - Chapter 5 Review of historic service standards and identification of future capital requirements to service growth and related deductions and allocations;
 - Chapter 6 Calculation of the development charges;
 - Chapter 7 Development charge policy recommendations and rules; and
 - Chapter 8 By-law implementation.
- 2. Development charges provide for the recovery of growth-related capital expenditures from new development. The *Development Charges Act* is the statutory basis to recover these charges. The methodology is detailed in Chapter 4; a simplified summary is provided below:
 - 1) Identify amount, type and location of growth;
 - 2) Identify servicing needs to accommodate growth;
 - 3) Identify capital costs to provide services to meet the needs;
 - 4) Deduct:
 - Grants, subsidies and other contributions;
 - Benefit to existing development;
 - Statutory 10% deduction (soft services);
 - Amounts in excess of 10-year historic service calculation;
 - DC reserve funds (where applicable);
 - 5) Net costs are then allocated between residential and non-residential benefit; and
 - 6) Net costs divided by growth to provide the DC charge.
- 3. The growth forecast (Chapter 3) on which the development charges are based, projects the following population, housing and non-residential floor area for the 10-year (2013-2022) and 20-year (2013-2032) periods. The forecast also provides for an "Urban Build out" which reflects growth projections from the Rockwood water and wastewater service area.

Measure	10 Year	20 Year	Urban Build Out
ivieasure	2013-2022	2013-2032	2013-Urban Build Out
(Net) Population Increase	1,093	2,471	1,897
Residential Unit Increase	381	860	634
Non-Residential Gross Floor Area Increase (ft²)	397,798	789,901	118,079

Source: Watson & Associates Economists Ltd. Forecast 2013

- 4. On June 1, 2009, the Township of Guelph/Eramosa passed By-law 42/2009 under the *Development Charges Act, 1997*. The by-law imposes development charges on residential and non-residential uses. By-law 42/2009 will expire on June 1, 2014. The Township is undertaking a development charge public process and anticipates passing a new by-law in advance of the expiry date. The mandatory public meeting has been set for October 7, 2013 with subsequent adoption of the by-law.
- 5. The municipal-wide development charges currently in effect are \$5,184.06 for single and semi detached dwelling units. Non-residential charges are not currently imposed for municipal-wide services. The area-specific development charges are imposed in Rockwood and are \$18,691 for single and semi detached dwelling units and \$9.46 per square foot of gross floor area for non-residential units. This report has undertaken a recalculation of the charges based on future identified needs (presented in Schedule ES-1 for residential and non-residential). Charges have been provided on a Municipal-wide basis for all services except water and wastewater services which are provided on an area-specific basis. The corresponding single-detached unit charge in Rockwood is \$20,818 and the non-residential charge is \$6.96 per square foot of building area. These rates are submitted to Council for its consideration.
- 6. The *Development Charges Act* requires a summary be provided of the gross capital costs and the net costs to be recovered over the life of the by-law. This calculation is provided by service and is presented in Table 6-5. A summary of these costs is provided below:

Total gross expenditures planned over the next five years	\$ ^	14,822,725
Less:		
Benefit to existing development	\$	2,117,181
Post planning period benefit	\$	1,424,100
Ineligible re: Level of Service	\$	-
Mandatory 10% deduction for certain services	\$	197,903
Grants, subsidies and other contributions	\$	-
Net Costs to be recovered from development charges	\$1	11,083,541

(iii)

Hence, \$3.74 million (or an annual amount of \$747,800) will need to be contributed from taxes, rates, or other funding sources. As well, \$1.42 million is growth related but outside of the forecast period.

Based on the previous table, the Township plans to spend \$14.82 million over the next five years, of which \$11.08 million (75%) is recoverable from development charges. Of this net amount, \$10 million is recoverable from residential development and \$1.08 million from non-residential development. It is noted also that any exemptions or reductions in the charges would reduce this recovery further.

- 7. Considerations by Council The background study represents the service needs arising from residential and non-residential growth over the forecast periods. The following municipal-wide services are calculated based on a 20-year forecast:
 - · Roads and Related; and
 - Fire Protection Services.

All other municipal-wide services are calculated based on a 10-year forecast. These include Indoor Recreation Services, Outdoor Recreation Services and Administration. Area-specific services, which include Wastewater and Water, are calculated based on a build out forecast. However, Council will consider the findings and recommendations provided in the report and, in conjunction with public input, approve such policies and rates it deems appropriate. These directions will refine the draft DC by-law which is appended in Appendix F. These decisions may include:

- adopting the charges and policies recommended herein;
- considering additional exemptions to the by-law; and
- considering reductions in the charge by class of development (obtained by removing certain services on which the charge is based and/or by a general reduction in the charge).

TABLE ES-1 SCHEDULE OF DEVELOPMENT CHARGES

		RESIDENTIAL	TIAL		NON-RESIDENTIAL
Service	Single and Semi- Detached Dwelling	Apartments - 2 Bedrooms +	Apartments - Bachelor and 1 Bedroom	Other Multiples	(per ft² of Gross Floor Area)
Municipal Wide Services:					
Roads and Related	729	415	281	534	0.28
Fire Protection Services	833	475	321	611	0.44
Outdoor Recreation Services	2,899	1,652	1,118	2,125	0.13
Indoor Recreation Services	2,148	1,224	829	1,574	0.10
Administration	473	269	182	347	0.18
Total Municipal Wide Services	7,082	4,035	2,731	5,191	1.13
Urban Services					
Wastewater Services	10,831	6,171	4,178	7,938	4.60
Water Services	2,905	1,655	1,121	2,129	1.23
Total Urban Services	13,736	7,826	5,299	10,067	5.83
GRAND TOTAL RURAL AREA	7,082	4,035	2,731	5,191	1.13
GRAND TOTAL URBAN AREA	20,818	11,861	8,030	15,258	96.9

1. INTRODUCTION

1. INTRODUCTION

1.1 Purpose of this Document

This background study has been prepared pursuant to the requirements of the *Development Charges Act, 1997* (s.10) and, accordingly, recommends new development charges and policies for the Township of Guelph/Eramosa.

The Township retained Watson & Associates Economists Ltd. (Watson), to undertake the development charges (DC) study process in 2013. Watson worked with Municipal staff as well as engineers from R.J. Burnside & Associates Limited in preparing the DC analysis and policy recommendations.

This development charge background study, containing the proposed development charge bylaw, will be distributed to members of the public in order to provide interested parties with sufficient background information on the legislation, the study's recommendations and an outline of the basis for these recommendations.

This report has been prepared, in the first instance, to meet the statutory requirements applicable to the Township's development charge background study, as summarized in Chapter 4. It also addresses the requirement for "rules" (contained in Chapter 7) and the proposed bylaw to be made available as part of the approval process (included as Appendix F).

In addition, the report is designed to set out sufficient background on the legislation (Chapter 4), Guelph/Eramosa's current DC policy (Chapter 2) and the policies underlying the proposed bylaw, to make the exercise understandable to those who are involved.

Finally, it addresses post-adoption implementation requirements (Chapter 8) which are critical to the successful application of the new policy.

The Chapters in the report are supported by Appendices containing the data required to explain and substantiate the calculation of the charge. A full discussion of the statutory requirements for the preparation of a background study and calculation of a development charge is provided herein.

1.2 **Summary of the Process**

The public meeting required under Section 12 of the *Development Charges Act, 1997*, has been scheduled for October 7, 2013. Its purpose is to present the study to the public and to solicit public input. The meeting is also being held to answer any questions regarding the study's purpose, methodology and the proposed modifications to the Township's development charges.

In accordance with the legislation, the background study and proposed DC by-law will be available for public review on September 20, 2013.

The process to be followed in finalizing the report and recommendations includes:

- consideration of responses received prior to, at, or immediately following the Public Meeting; and
- finalization of the report and Council consideration of the by-law subsequent to the public meeting.

Figure 1-1 outlines the proposed schedule to be followed with respect to the development charge by-law adoption process.

FIGURE 1-1
SCHEDULE OF KEY DEVELOPMENT CHARGE PROCESS DATES
FOR THE TOWNSHIP OF GUELPH/ERAMOSA

1.	Data collection	June - September 2013
2.	Public meeting advertisement placed in newspaper(s)	September 13, 2013
3.	Background study and proposed by-law available to public	September 20, 2013
4.	Public meeting of Council	October 7, 2013
5.	Council considers adoption of background study and passage of by-law	Subsequent to Public Meeting
6.	Newspaper notice given of by-law passage	By 20 days after passage
7.	Last day for by-law appeal	40 days after passage
8.	Township makes pamphlet available (where by-law not appealed)	By 60 days after in force date

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2.	CURRENT TOWNSHIP OF GUELPH/ERAMOSA POLICY

2. CURRENT TOWNSHIP OF GUELPH/ERAMOSA POLICY

2.1 Schedule of Charges

On June 1, 2009, the Township of Guelph/Eramosa passed By-law 42/2009 under the *Development Charges Act, 1997.* The by-law imposes development charges for residential and non-residential uses.

The below table provides the rates currently in effect as at January 1, 2013.

TOWNSHIP OF GUELPH/ERAMOSA							EFFECTIV	E JAN	NUARY 1, 2013
Public Service			Reside	nti	al			Nor	n-Residential
Category	_ ~	e and Semi etached	artment bedroom		artments bedroom		ltiple Unit Owelling	1.	square foot of ss floor area
Municipal-Wide Charge	\$	5,184.06	\$ 2,954.63	\$	2,029.34	\$	3,803.73	\$	-
Rockwood - Area Specific Charges									
Water Services	s	3,812.89	\$ 2,172.54	\$	1,492.03	s	2,797.20	\$	2.96
Wastewater Services - Collection	\$	5,642.12	\$ 3,215.66	s	2,208.10	\$	4,139.92	\$	4.39
Wastewater Services - Treatment	s	4,051.56	\$ 2,438.66	s	1,701.27	s	3,051.13	s	2.11

2.2 <u>Services Covered</u>

The following are the services covered under By-law 42/2009:

- Roads and Related;
- Fire Protection;
- Indoor Recreation Services;
- Outdoor Recreation Services;
- Administration;
- Wastewater Services (area-specific); and
- Water Services (area-specific).

2.3 Timing of DC Calculation and Payment

Development charges are calculated and payable in full on the date that the first building permit is issued in relation to a building or structure on land to which a development charge applies.

2.4 Indexing

By-law 42/2009 provides for the annual indexing of charges on January 1st of each year, without amendment to the by-law, in accordance with the prescribed index in the Act.

2.5 Redevelopment Allowance

By-law 42/2009 provides a credit to be given against the development charge otherwise payable in the event of a demolition or conversion of a building to be replaced by a new building, to the extent that the credit does not exceed the development charge otherwise payable. A credit given for a demolition applies only if the building permit to construct the new building has been issued within 48 months of the date of demolition.

2.6 Exemptions

The following exemptions are provided under By-law 42/2009:

- Lands, buildings or structures used or to be used for a place of worship or for the purposes of a cemetery or burial ground exempt from taxation under the Assessment Act, R.S.O. 1990;
- The development of non-residential farm buildings constructed for bona fide farming uses:
- An enlargement of the gross floor area of an existing industrial building in accordance with Section 4 of the Act; or
- The issuance of a building permit in accordance with Section 2(3) of the Act.

3.	ANTICIPATED DEVELOPMENT IN THE TOWNSHIP
	OF GUELPH/ERAMOSA

3. ANTICIPATED DEVELOPMENT IN THE TOWNSHIP OF GUELPH/ERAMOSA

3.1 Requirement of the Act

Chapter 4 provides the methodology for calculating a development charge as per the *Development Charges Act, 1997.* Figure 4-1 presents this methodology graphically. It is noted in the first box of the schematic that in order to determine the development charge that may be imposed, it is a requirement of Section 5 (1) of the *Development Charges Act* that "the anticipated amount, type and location of development, for which development charges can be imposed, must be estimated."

The growth forecast contained in this chapter (with supplemental tables in Appendix A) provides for the anticipated development for which the Township of Guelph/Eramosa will be required to provide services, over a ten-year (2013-2023) and twenty-year (2013-2033) time horizon.

3.2 <u>Basis of Population, Household and Non-Residential Gross</u> Floor Area Forecast

In compiling the growth forecast for the Township of Guelph/Eramosa, the following other reports were consulted to help assess annual residential and non-residential development activity over the forecast period, including:

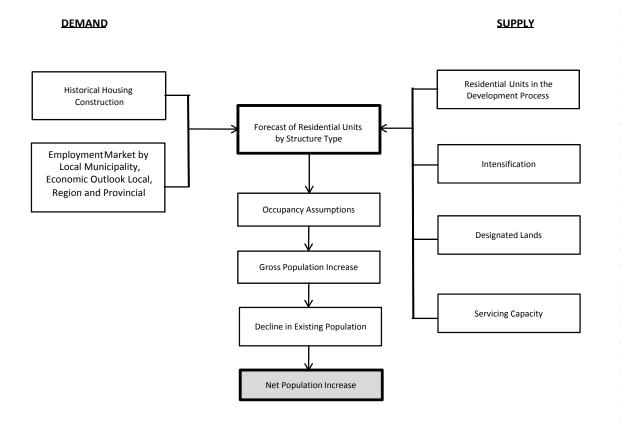
- County of Wellington Official Plan May 6, 1999 (Revised 2011) The population projections contained in this report were used as a basis for the 2031 population, housing and employment growth analysis contained herein.
- 2011 Wellington County Development Charges Background Study The
 population, housing and employment projections contained within the 2011 Wellington
 County DC Background study have been reviewed regarding the amount, location and
 timing of growth identified for Guelph/Eramosa.

3.3 Summary of Growth Forecast

A detailed analysis of the residential and non-residential growth forecasts is provided in Appendix A, and the methodology employed is illustrated in Figure 3-1. The discussion provided herein summarizes the anticipated growth for the Township and describes the basis for the forecast. The results of the residential growth forecast analysis are summarized in Table 3-1 and *Schedule 1* in Appendix A.

As identified in Table 3-1 and *Schedule 1*, the Township's population is anticipated to reach approximately 13,550 by 2023 and 14,930 by 2033, resulting in an increase of 1,090 and 2,470 persons respectively over the 10 year and 20 year forecast period, respectively.¹

FIGURE 3-1
HOUSEHOLD FORMATION-BASED POPULATION AND HOUSEHOLD PROJECTION MODEL



¹ Population figures exclude the net Census undercount which is estimated at approximately 4%.

TABLE 3-1
TOWNSHIP OF GUELPH/ERAMOSA
RESIDENTIAL GROWTH FORECAST SUMMARY

	Population	Population			Housing Units	Jnits		
Year	(Excluding Census Undercount)	(Including Census Undercount) ¹	Singles & Semi- Detached	Multiple Dwellings ²	Apartments ³	Other	Total Households	Person Per Unit (PPU)
Mid 2001	11,174	11,620	3,410	135	120	40	3,705	3.02
Mid 2006	12,066	12,550	3,755	135	110	20	4,050	2.98
Mid 2011	12,380	12,880	3,865	205	140	5	4,215	2.94
Mid 2013	12,456	12,950	3,892	207	141	5	4,244	2.94
Mid 2023	13,549	14,090	4,208	256	156	5	4,625	2.93
Mid 2033	14,927	15,520	4,605	319	175	5	5,104	2.92
Mid 2001 - Mid 2006	892	930	345	0	-10	10	345	
Mid 2006 - Mid 2011	314	330	110	70	30	-45	165	
Mid 2011 - Mid 2013	9/	0.2	27	2	-	0	29	
Mid 2013 - Mid 2023	1,093	1,140	316	20	15	0	381	
Mid 2013 - Mid 2033	2,471	2,570	714	112	34	0	860	
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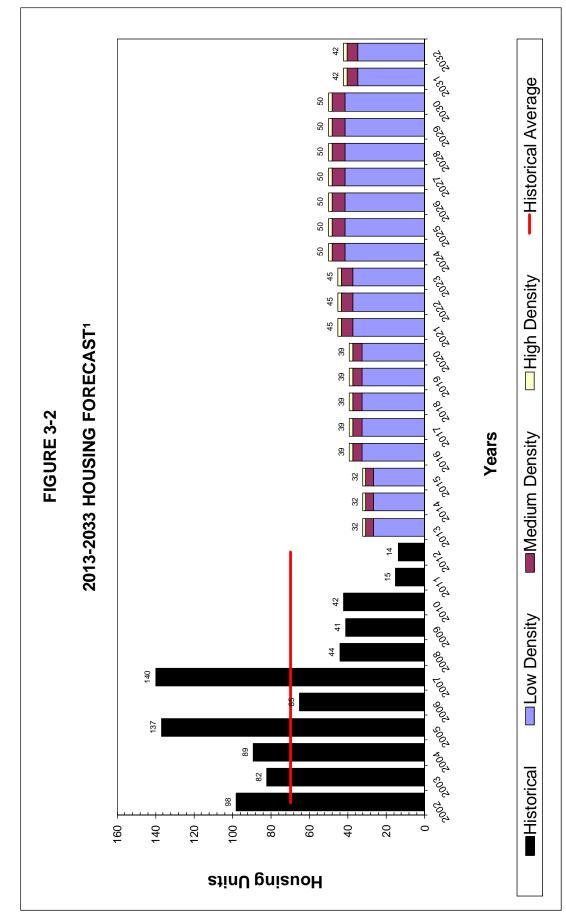
Source: Watson & Associates Economists Ltd., 2013. Derived from Wellington County Official Plan May 6, 1999, office consolidation, February 2011.

^{1.} Census Undercount estimated at approximately 4%. Note: Population Including the Undercount has been rounded.

^{2.} Includes townhomes and apartments in duplexes.

^{3.} Includes bachelor, 1 bedroom and 2 bedroom+ apartments.





1. Growth Forecast represents start year.

1. <u>Unit Mix (Appendix A – Schedules 1, 6 and 7)</u>

- The unit mix for the Township, outlined in *Schedule 1*, was derived from an analysis of the Township's short and long term residential supply (as per *Schedule 6*, Appendix A), as well as through an analysis of historical development activity (as per *Schedule 7*, Appendix A),
- Based on the above indicators, the 20-year household growth forecast is comprised of a unit mix of 83% low density (single family and semi-detached), 13% medium density (multiples except apartments) and 4% high density (bachelor, 1 bedroom and 2+ bedroom apartments).

2. Geographic Location of Residential Development, Appendix A, Schedules 2 and 6

- Schedule 2 summarizes the anticipated amount, type and location of development for Guelph/Eramosa by urban and rural area. Schedule 6 summarizes the Township's potential supply of future housing units available in the development approvals process and vacant designated urban residential lands.
- In accordance with available supply and anticipated demand, forecast housing growth has been allocated to the following areas over the 20-year forecast period:
 - Urban (Rockwood) 74%
 - o Rural 26%

3. Planning Period

 Short, medium and longer-term time horizons are required for the DC process. The DCA limits the planning horizon for certain services such as parks, recreation and libraries to a 10-year planning horizon. Roads, water and wastewater services utilize a longer planning period.

4. Population in New Units (Appendix A - Schedules 3 through 5)

- The number of permanent housing units to be constructed in Guelph/Eramosa during the short, medium and long term period is presented on Figure 3-2 (an average of approximately 43 total housing units per annum over the 20-year time horizon).
- Population in new units are derived from *Schedules 3, 4, and 5,* which incorporate historical development activity, anticipated units by structure type (see unit mix discussion), and average persons per unit by dwelling type for new units.

Schedules 8a and 8b summarize the average number of persons per unit (PPU) for new housing units by age and structure type based on a 2006 custom census data. The total calculated PPU for for each density type has been adjusted to account for the downward PPU trend which has been recently experienced in both new and older units, largely due to the aging of the population. For each density type, the adjusted 20-year average PPU is as follows:

> Low-density (single and semi-detached): 3.37 Medium-density (townhomes and apartments in duplexes): 2.47 High-density (apartments): 1.69

Existing Units and Population Change (Appendix A - Schedules 3, 4 and 5) 5.

- Existing households for mid 2013 are based on the 2011 Census households, plus estimated residential units constructed between mid 2011 and mid 2013 assuming a six month lag between construction and occupancy (see Schedule 3).
- The decline in average occupancy levels for existing housing units are calculated in Schedules 3, 4 and 5, by aging the existing population over the forecast period. The forecast population decline in existing households over the 20 year forecast period is approximately 270.

6. Employment (Appendix A, Schedule 10a, 10b, 10c, 11 and 12)

- The employment forecast is largely based on the activity rate method, which is defined as the number of jobs in a municipality divided by the number of residents. Key employment sectors include primary, industrial, commercial/population related, institutional, and work at home, which are considered individually below.
- 2011 employment estimate¹ (place of work) for the Township of Guelph/Eramosa is outlined in Schedule 10a. The 2011 employment based is comprised of the following sectors:
 - 210 primary (6%);
 - O 780 work at home employment (21%);
 - 1,535 industrial (41%);
 - 0 850 commercial/population related (23%); and
 - 385 institutional (10%).

¹ The 2011 total employment estimate is based on Statistics Canada table 99-012-X2011032 (Usual Place of Work) and the 2011 NHS Census Profile (Work at Home). Employment by major employment sector (ICI) is based on a combination of historical trend analysis and Statistic Canada Non Residential building permits data activity.

- The 2011 total employment estimate, excluding employees with no fixed place of work (NFPOW) and work at home (WAH), ¹ is approximately 2,980.
- The 2011 employment base including no fixed place of work (NFPOW) and work at home (WAH) totals approximately 4,415 employees.
- Total employment² for the Township of Guelph/Eramosa is anticipated to reach approximately 5,190 by Mid-2023 and 5,870 by Mid-2033. This represents an employment increase of 675 for the 10-year period, and 1,350 for the 20-year forecast period.
- Schedule 10b, summarizes the employment forecast excluding work at home and NFPOW employment, which is the basis for the DC employment forecast. The impact on municipal services from work at home employees has already been included in the population forecast. The impacts on municipal services regarding NFPOW employees are less clear, given the transient nature of these employees. Furthermore, since these employees have no fixed work address, they cannot be captured in the non-residential gross floor area (GFA) calculation. Accordingly, work at home and NFPOW employees have been removed from the DC calculation.
- Total employment for the Township of Guelph/Eramosa (excluding work at home and NFPOW employment) is anticipated to reach approximately 3,970 by Mid 2033. This represents an employment increase of approximately 930 during the 20-year forecast period.

7. Non-Residential Sq.ft. Estimates (Gross Floor Area (GFA), Appendix A, Schedule 10b)

- Square footage estimates were calculated in Schedule 10b based on the following employee density assumptions:
 - o 1200 sq.ft. per employee for industrial;
 - 550 sq.ft. per employee for commercial/population related; and
 - O 700 sq.ft. per employee for institutional employment.
- The Township-wide incremental Gross Floor Area (GFA) increase is anticipated to be 397,800 over the 10-year forecast period, and 789,900 over the 20-year forecast period. In terms of percentage growth, the 20-year incremental GFA forecast by sector is broken down as follows:
 - Industrial 62%;
 - o Commercial/Population Related 30%; and
 - Institutional 8%.

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¹ Statistics Canada defines "No Fixed Place of Work" (NFPOW) employees as, "persons who do not go from home to the same work place location at the beginning of each shift. Such persons include building and landscape contractors, travelling salespersons, independent truck drivers, etc.

² Figure includes Work at home (WAH) and No Fixed Place of Work (NFPOW)

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4.	THE APPROACH TO CALCULATION OF THE CHA	ARGE

4. THE APPROACH TO CALCULATION OF THE CHARGE

4.1 <u>Introduction</u>

This chapter addresses the requirements of s.s.5(1) of the DCA, 1997 with respect to the establishment of the need for service which underpins the development charge calculation. These requirements are illustrated schematically in Figure 4-1.

4.2 <u>Services Potentially Involved</u>

Table 4-1 lists the full range of municipal service categories which are provided within the Township.

A number of these services are defined in s.s.2(4) of the DCA, 1997 as being ineligible for inclusion in development charges. These are shown as "ineligible" on Table 4-1. Two ineligible costs defined in s.s.5(3) of the DCA are "computer equipment" and "rolling stock with an estimated useful life of (less than) seven years..." In addition, local roads are covered separately under subdivision agreements and related means (as are other local services). Services which are potentially eligible for inclusion in the Township's development charge are indicated with a "Yes."

4.3 Increase in the Need for Service

The development charge calculation commences with an estimate of "the increase in the need for service attributable to the anticipated development," for each service to be covered by the by-law. There must be some form of link or attribution between the anticipated development and the estimated increase in the need for service. While the need could conceivably be expressed generally in terms of units of capacity, s.s.5(1)3, which requires that Municipal Council indicate that it intends to ensure that such an increase in need will be met, suggests that a project-specific expression of need would be most appropriate.

4.4 Local Service Policy

Some of the need for services generated by additional development consists of local services related to a plan of subdivision. As such, they will be required as a condition of subdivision agreements or consent conditions.

Anticipated Development Tax Base, 2. Ineligible Services User Rates, etc. Estimated Increase in Need For Ceiling Re: Service Increased Need Subdivision 7. Specified Local Services Agreements **Needs That Will** and Consent Be Met **Provisions** DC Needs By Service 8. Examination of the Long Term Capital and Operating Costs For Capital Infrastructure **Uncommitted Excess** Capacity (2) Less: Benefit To Existing Devpt. 10. (3) Less: Grants, Subsidies and Other Contributions 11. (4) 10% Where Applicable DC Net Capital Costs Costs for new development vs. existing development for the term of the by-law and the balance of the period Financing, Inflation and 13. Investment DC By-law(s) Considerations Spatial Applicability 15. 14. Amount of the Charge By Type of Development (including apportionment of costs -Consideration of exemptions, residential and non-residential) phase-ins, etc. 16.

Figure 4-1
The Process of Calculating a Development Charge under the DCA, 1997

TABLE 4-1 CATEGORIES OF MUNICIPAL SERVICES TO BE ADDRESSED AS PART OF THE CALCULATION

М	CATEGORIES OF UNICIPAL SERVICES	ELIGIBILITY FOR INCLUSION IN THE DC CALCULATION	SERVICE COMPONENTS	MAXIMUM POTENTIAL DC RECOVERY %
1.	Services Related to a Highway	Yes Yes No Yes Yes	1.1 Arterial roads1.2 Collector roads1.3 Local municipal roads1.4 Traffic signals1.5 Sidewalks and streetlights	100 100 0 100 100
2.	Other Transportation Services	n/a n/a n/a n/a Yes Yes n/a n/a	2.1 Transit vehicles 2.2 Other transit infrastructure 2.3 Municipal parking spaces - indoor 2.4 Municipal parking spaces - outdoor 2.5 Works Yards 2.6 Rolling stock ¹ 2.7 Ferries 2.8 Airport facilities	90 90 90 90 100 100 90
3.	Storm Water Drainage and Control Services	n/a n/a n/a	3.1 Main channels and drainage trunks 3.2 Channel connections 3.3 Retention/detention ponds	100 100 100
4.	Fire Protection Services	Yes Yes Yes	4.1 Fire stations4.2 Fire pumpers, aerials and rescue vehicles4.3 Small equipment and gear	100 100 100
5.	Outdoor Recreation Services (i.e. Parks and Open Space)	Ineligible Yes Yes n/a Yes Yes	 5.1 Acquisition of land for parks, woodlots and ESAs 5.2 Development of area municipal parks 5.3 Development of district parks 5.4 Development of County-wide parks 5.5 Development of special purpose parks 5.6 Parks rolling stock¹ and yards 	0 90 90 90 90
6.	Indoor Recreation Services	Yes Yes	 6.1 Arenas, indoor pools, fitness facilities, community centres, etc. (including land) 6.2 Recreation vehicles and equipment¹ 	90 90
7.	Library Services	n/a n/a	7.1 Public library space (incl. furniture and equipment) 7.2 Library materials	90 90
8.	Electrical Power Services	Ineligible Ineligible Ineligible	 8.1 Electrical substations 8.2 Electrical distribution system 8.3 Electrical system rolling stock¹ 	0 0 0
9.	Provision of Cultural, Entertainment and Tourism Facilities and Convention Centres	Ineligible Ineligible	9.1 Cultural space (e.g. art galleries, museums and theatres)9.2 Tourism facilities and convention centres	0

¹with 7+ year life time

^{*}same percentage as service component to which it pertains computer equipment excluded throughout

CATEGORIES OF MUNICIPAL SERVICES	ELIGIBILITY FOR INCLUSION IN THE DC CALCULATION	SERVICE COMPONENTS	MAXIMUM POTENTIAL DC RECOVERY %
10. Waste Water Services	Yes Yes n/a Yes	10.1 Treatment plants10.2 Sewage trunks10.3 Local systems10.4 Vehicles and equipment	100 100 0 100
11. Water Supply Services	Yes Yes n/a	11.1 Treatment plants11.2 Distribution systems11.3 Local systems	100 100 0
12. Waste Management Services	Ineligible Ineligible Ineligible	 12.1 Collection, transfer vehicles and equipment 12.2 Landfills and other disposal facilities 12.3 Other waste diversion facilities 	0 0 0
13. Police Services	n/a n/a n/a	13.1 Police detachments 13.2 Police rolling stock ¹ 13.3 Small equipment and gear	100 100 100
14. Homes for the Aged	n/a	14.1 Homes for the aged space	90
15. Day Care	n/a	15.1 Day care space	90
16. Health	n/a	16.1 Health department space	90
17. Social Services	n/a	17.1 Social service space	90
18. Ambulance	n/a n/a	18.1 Ambulance station space 18.2 Vehicles ¹	90 90
19. Hospital Provision	Ineligible	19.1 Hospital capital contributions	
20. Provision of Headquarters for the General Administration of Municipalities and Area Municipal Boards	Ineligible Ineligible Ineligible	20.1 Office space (all services) 20.2 Office furniture 20.3 Computer equipment	0 0 0
21. Other Services	Yes	21.1 Studies in connection with acquiring buildings, rolling stock, materials and equipment, and improving land ² and facilities, including the DC background study cost	0-100
	n/a	21.2 Interest on money borrowed to pay for growth-related capital	0-100

¹with a 7+ year life time ²same percentage as service component to which it pertains

4.5 Capital Forecast

Paragraph 7 of s.s.5(1) of the DCA requires that "the capital costs necessary to provide the increased services must be estimated." The Act goes on to require two potential cost reductions and the Regulation sets out the way in which such costs are to be presented. These requirements are outlined below.

These estimates involve capital costing of the increased services discussed above. This entails costing actual projects or the provision of service units, depending on how each service has been addressed.

The capital costs include:

- a) costs to acquire land or an interest therein (including a leasehold interest);
- b) costs to improve land;
- c) costs to acquire, lease, construct or improve buildings and structures;
- d) costs to acquire, lease or improve facilities, including rolling stock (with a useful life of 7 or more years), furniture and equipment (other than computer equipment), materials acquired for library circulation, reference or information purposes;
- e) interest on money borrowed to pay for the above-referenced costs;
- f) costs to undertake studies in connection with the above-referenced matters; and
- g) costs of the development charge background study.

In order for an increase in need for service to be included in the DC calculation, Municipal Council must indicate "...that it intends to ensure that such an increase in need will be met" (s.s.5 (1)3). This can be done if the increase in service forms part of a Council-approved Official Plan, capital forecast or similar expression of the intention of Council (O.Reg. 82/98 s.3). The capital program contained herein reflects the Township's approved and proposed capital budgets and master servicing/needs studies.

4.6 <u>Treatment of Credits</u>

Section 8 para. 5 of O.Reg. 82/98 indicates that a development charge background study must set out "the estimated value of credits that are being carried forward relating to the service." s.s.17 para. 4 of the same Regulation indicates that "...the value of the credit cannot be recovered from future development charges," if the credit pertains to an ineligible service. This implies that a credit for <u>eligible</u> services can be recovered from future development charges. As a result, this provision should be made in the calculation, in order to avoid a funding shortfall with respect to future service needs. Outstanding DC credit obligations that would affect the development charge calculation have been included in the calculations.

4.7 Eligible Debt and Committed Excess Capacity

Section 66 of the DCA, 1997 states that, for the purposes of developing a development charge by-law, a debt incurred with respect to an eligible service may be included as a capital cost, subject to any limitations or reductions in the Act. Similarly, s.18 of O.Reg. 82/98 indicates that debt with respect to an <u>ineligible service</u> may be included as a capital cost, subject to several restrictions.

In order for such costs to be eligible, two conditions must apply. First, they must have funded excess capacity which is able to meet service needs attributable to the anticipated development. Second, the excess capacity must be "committed," that is, either before or at the time it was created, Council must have expressed a clear intention that it would be paid for by development charges or other similar charges; for example, this may have been done as part of previous development charge processes. It is noted that projects which have been debentured to-date and to which the principal and interest costs need to be recovered are included within the capital detail sheets.

4.8 Existing Reserve Funds

Section 35 of the DCA states that:

"The money in a reserve fund established for a service may be spent only for capital costs determined under paragraphs 2 to 8 of subsection 5(1)."

There is no explicit requirement under the DCA calculation method set out in s.s.5(1) to net the outstanding reserve fund balance as part of making the DC calculation; however, s.35 does restrict the way in which the funds are used in future.

For services which are subject to a per capita based, service level "cap," the reserve fund balance should be applied against the development-related costs for which the charge was imposed, once the project is constructed (i.e. the needs of recent growth). This cost component is distinct from the development-related costs for the <u>next</u> 10-year period, which underlie the DC calculation herein.

The alternative would involve the Township spending all reserve fund monies prior to renewing each by-law, which would not be a sound basis for capital budgeting. Thus, the Township will use these reserve funds for the Township's cost share of applicable development-related projects, which are required but have not yet been undertaken, as a way of directing the funds to the benefit of the development which contributed them (rather than to future development, which will generate the need for additional facilities directly proportionate to future growth).

The Township's Development Charge Reserve Fund Balance by service at December 31, 2012 (as adjusted) is shown below:

Service	Totals as of Dec 31/12	Adjustments	Adjusted 2012 Balance
Roads and Related	-\$201,709.59		-\$201,709.59
Fire Protection Services	\$5,447.81	-\$33,600.00	-\$28,152.19
Eramosa - Parks	\$355,012.26		\$355,012.26
Outdoor Recreation	\$182,977.00		\$182,977.00
Indoor Recreation Services	\$51,754.00		\$51,754.00
Administration	-\$105,875.28		-\$105,875.28
Res Fund Eramosa Dev Chg - Sewer	\$699,253.91		\$699,253.91
Res Fund Dev Chg - Sewage Treatment	\$53,957.89		\$53,957.89
Water Services	-\$105,826.96		-\$105,826.96
Res Fund Guelph Dev Chg - Area 1	\$103,345.36		\$103,345.36
Res Fund Guelph Dev Chg - Area 2	\$77,387.63		\$77,387.63
Total	\$1,115,724.03	-\$33,600.00	\$1,082,124.03

4.9 **Deductions**

The DCA, 1997 potentially requires that five deductions be made to the increase in the need for service. These relate to:

- · the level of service ceiling;
- uncommitted excess capacity;
- benefit to existing development;
- · anticipated grants, subsidies and other contributions; and
- 10% reduction for certain services.

The requirements behind each of these reductions are addressed as follows:

4.9.1 Reduction Required by Level of Service Ceiling

This is designed to ensure that the increase in need included in 4.3 does "...not include an increase that would result in the level of service (for the additional development increment) exceeding the average level of the service provided in the Township over the 10-year period immediately preceding the preparation of the background study..." O.Reg. 82.98 (s.4) goes further to indicate that "...both the quantity and quality of a service shall be taken into account in determining the level of service and the average level of service."

In many cases, this can be done by establishing a quantity measure in terms of units as floor area, land area or road length per capita and a quality measure, in terms of the average cost of providing such units based on replacement costs, engineering standards or recognized performance measurement systems, depending on circumstances. When the quantity and quality factor are multiplied together, they produce a measure of the level of service, which meets the requirements of the Act, i.e. cost per unit.

The average service level calculation sheets for each service component in the DC calculation are set out in Appendix B.

4.9.2 Reduction for Uncommitted Excess Capacity

Paragraph 5 of s.s.5(1) requires a deduction from the increase in the need for service attributable to the anticipated development that can be met using the Township's "excess capacity," other than excess capacity which is "committed" (discussed above in 4.6).

"Excess capacity" is undefined, but in this case must be able to meet some or all of the increase in need for service, in order to potentially represent a deduction. The deduction of <u>uncommitted</u> excess capacity from the future increase in the need for service would normally occur as part of the conceptual planning and feasibility work associated with justifying and sizing new facilities, e.g. if a road widening to accommodate increased traffic is not required because sufficient excess capacity is already available, then widening would not be included as an increase in need, in the first instance.

4.9.3 Reduction for Benefit to Existing Development

This step involves a further reduction in the need, by the extent to which such an increase in service would benefit existing development. The level of services cap in 4.4 is related, but is not the identical requirement. Sanitary, storm and water trunks are highly localized to growth areas and can be more readily allocated in this regard than other services such as roads which do not have a fixed service area.

Where existing development has an adequate service level which will not be tangibly increased by an increase in service, no benefit would appear to be involved. For example, where expanding existing library facilities simply replicates what existing residents are receiving, they receive very limited (or no) benefit as a result. On the other hand, where a clear existing service problem is to be remedied, a deduction should be made accordingly.

In the case of services such as recreation facilities, community parks, libraries, etc., the service is typically provided on a municipal-wide system basis. For example, facilities of the same type may provide different services (i.e. leisure pool vs. competitive pool), different programs (i.e. hockey vs. figure skating) and different time availability for the same service (i.e. leisure skating available on Wednesday in one arena and Thursday in another). As a result, residents will travel to different facilities to access the services they want at the times they wish to use them, and facility location generally does not correlate directly with residence location. Even where it does, displacing users from an existing facility to a new facility frees up capacity for use by others and generally results in only a very limited benefit to existing development. Further,

where an increase in demand is not met for a number of years, a negative service impact to existing development is involved for a portion of the planning period.

4.9.4 Reduction for Anticipated Grants, Subsidies and Other Contributions

This step involves reducing the capital costs necessary to provide the increased services by capital grants, subsidies and other contributions made or anticipated by Council and in accordance with various rules such as the attribution between the share related to new vs. existing development. That is, some grants and contributions may not specifically be applicable to growth, such as the COMRIF Grant program or where Council targets fundraising as a measure to offset impacts on taxes (O.Reg. 82.98 s.6).

4.9.5 The 10% Reduction

Paragraph 8 of s.s.(1) of the DCA requires that, "the capital costs must be reduced by 10 percent." This paragraph does not apply to water supply services, waste water services, storm water drainage and control services, services related to a highway, police and fire protection services. The primary services to which the 10% reduction does apply include services such as parks, recreation, libraries, childcare/social services, the *Provincial Offences Act*, ambulance, homes for the aged, health and transit.

The 10% is to be netted from the capital costs necessary to provide the increased services, once the other deductions have been made, as per the infrastructure costs sheets in Chapter 5.

5. DEVELOPMENT CHARGE ELIGIBLE COST ANALYSIS BY SERVICE

5. DEVELOPMENT CHARGE ELIGIBLE COST ANALYSIS BY SERVICE

5.1 Introduction

This chapter outlines the basis for calculating eligible costs for the development charges to be applied on a uniform basis. In each case, the required calculation process set out in s.5(1) paragraphs 2 to 8 in the DCA, 1997 and described in Chapter 4, was followed in determining DC eligible costs.

The nature of the capital projects and timing identified in the Chapter reflects Council's current intention. However, over time, municipal projects and Council priorities change and accordingly, Council's intentions may alter and different capital projects (and timing) may be required to meet the need for services required by new growth.

5.2 Service Levels and 10-Year Capital Costs for DC Calculation

This section evaluates the development-related capital requirements for all of the "softer" services over a 10-year planning period. Each service component is evaluated on two format sheets: the average historical 10-year level of service calculation (see Appendix B), which "caps" the DC amounts; and, the infrastructure cost calculation, which determines the potential DC recoverable cost.

5.2.1 Administration

The DCA permits the inclusion of studies undertaken to facilitate the completion of the Township's capital works program. The Township has made provision for the inclusion of new studies undertaken to facilitate this DC process, as well as other studies which benefit growth (in whole or in part). The listing of studies included in the DC includes the following:

- Development Charges Background Study;
- Parks, Recreation and Culture Master Plan;
- · Growth Study; and
- Rockmosa Feasibility Study.

The cost of these studies is \$150,500 associated with growth over the forecast period. In addition to these studies, an adjustment for the reserve fund balance deficit has been included for \$105,875. The net growth-related capital cost, after the mandatory 10% deduction and the application of the existing reserve balance, is \$241,325 and has been included in the development charge. This cost has been allocated 71% residential and 29% non-residential based on the incremental growth in population to employment for the 10-year forecast period.

Township of Guelph/Eramosa Service Administration Studies

							Le	Less:		Less:	Potential	Potential DC Recoverable Cost	le Cost
Prj.No	Increased Service Needs Attributable to Anticipated Development 2013-2022	Timing (year)	Gross Capital Cost Estimate 2013\$	Post Period Benefit	Other	Net Capital Cost	Benefit to Existing Development	Grants, Subsidies and Other Contributions Attributable to New Development	Subtotal	Other (e.g. 10% Statutory Deduction)	Total	Residential Share 71%	Non- Residential Share 29%
-	Development Charges Background	2013	27,000	0		27,000	0		27,000	2,700	24,300	17,146	7,154
2	Development Charges Background Study	2018	27,000	0		27,000	0		27,000	2,700	24,300	17,146	7,154
3	Parks, Recreation and Culture Master Plan	2013	4,500	0		4,500	0		4,500	450	4,050	2,858	1,192
4	Growth Study	2015	32,000	0		32,000	0		32,000	3,200	28,800	20,322	8,478
2	Rockmosa Feasibility Study	2014	000'09	0		000'09	0		60,000	6,000	54,000	38,103	15,897
9	Reserve Adjustment		105,875	0		105,875	0		105,875		105,875	74,707	31,168
				4.0000000000000000000000000000000000000		и основникостичникостичникостичникостичникостичникости	в поставно п			п десентальный останавленняй останавленнями оста		м дексенативностиниционнатививилишинициониционициониционициониционициони	
	Total		256,375	0	0	256,375	0	0	256,375	15,050	241,325	170,283	71,042

5.2.2 Indoor Recreation Services

With respect to recreation facilities, there are currently several facilities provided by the Township amounting to a total of 81,865 sq.ft. of space. The average historic level of service for the previous ten years has been approximately 3.52 sq.ft. of space per capita or an investment of \$576 per capita. Based on this service standard, the Township would be eligible to collect \$629,874 from DCs for facility space.

The Township has provided for a new senior centre which will be created by repurposing the Library Community Centre. The gross capital cost of this project is \$75,000. A reserve fund adjustment has also been made to include \$51,754 benefit to existing. Further, debenture principal of \$1,880,440 and discounted interest costs of \$550,486 have been included. The total gross capital cost to be included is \$2,505,926 of which \$1,599,000 is attributable to post period benefit. Therefore, the balance before the mandatory 10% deduction is \$817,672. The net growth capital cost after the mandatory 10% deduction is \$813,922 and has been included in the development charge.

While indoor recreation service usage is predominately residential-based, there is some use of the facility by non-residential users. To acknowledge this use, the growth-related capital costs have been allocated 95% residential and 5% non-residential.

Township of Guelph/Eramosa Service: Indoor Recreation Facilities

							Le	Less:		Less:	Potential	Potential DC Recoverable Cost	le Cost
Prj.No	Increased Service Needs Attributable to Anticipated Development	Timing (year)	Gross Capital Timing (year) Cost Estimate	Post Period Benefit	Other	Net Capital Cost	Benefit to Existing	Grants, Subsidies and	Subtotal	Other (e.g. 10%	Total	Residential Share	Non- Residential
	2013-2022		2013\$				Development	Other Contributions		Statutory Deduction)		95%	Share 5%
-	Senior Centre - Repurpose Library Community Centre	2014	75,000	•		75,000	37,500		37,500	3,750	33,750	32,063	1,688
2	RDAPC Debenture - RDAPC Principal Payment (Discounted)	2013-2020	1,880,440	1,237,000		643,440	•		643,440		643,440	611,268	32,172
ဗ	RDAPC Debenture - RDAPC Interest Payment (Discounted)	2013-2020		362,000		188,486	'		188,486		188,486	179,062	9,424
4	Reserve Adjustment						51,754		(51,754)		(51,754)	(49,166)	(2,588)
						٠	•		•	•	•	•	•
	Total		2.505.926	1.599.000		906.926	89.254		817.672	3.750	813.922	773.226	40.696

5.2.3 Outdoor Recreation Services

The Township currently has 125 acres of parkland within its jurisdiction. This parkland consists of neighbourhood, community and district parks. The Township has sustained the current level of service over the historic 10-year period (2003-2012), with an average of 10.6 acres of parkland per 1,000 population. Including parkland development, parkland amenities and park trails, the level of service provided is approximately \$1,134 per capita. When applied over the forecast period, this average level of service translates into a DC-eligible amount of \$1,239,014.

Based on the projected growth over the 10-year forecast period, the Township has identified \$4,253,000 in future growth capital costs for parkland development. These projects include trails, skateboard park, basketball court, parking spaces, ice pad and other amenities. A deduction of \$1,417,167 has been made to reflect the proportion attributable to existing development as well as a deduction for the present reserve fund balance of \$537,989. Further a post period deduction of \$1,059,500 has been made resulting in a net growth related cost of \$1,238,344. After the mandatory 10% deduction the amount being included in the DC is \$1,060,711.

At present, the Township has 15 vehicles relating to parks vehicles and equipment which provides a level of service of \$38 per capita or a DC-eligible amount of \$41,731. The Township has identified the need for new vehicles and equipment amounting to \$95,000, with \$53,300 allocated to the post-2022 period. After the 10% mandatory statutory deduction of \$4,170, the net growth related cost to be included in the DC calculation for parks vehicles and equipment is \$37,530.

As the predominant users of outdoor recreation tend to be residents of the Township, the forecast growth-related costs have been allocated 95% to residential and 5% to non-residential.

INFRASTRUCTURE COSTS COVERED IN THE DC CALCULATION

Township of Guelph/Eramosa Service: Parkland Development

198,000 86,000 27,000 180,000	,000 	64,000 - 198,000 - 86,000 - 27,000 - 180,000 180,000 4,253,000 1,659,500 1,659,500 1,659,500 1,659,600 1,659,600
198,000 86,000 27,000 180,000	- 198,000 - 86,000 - 27,000 180,000	198,000 - 198,000 86,000 - 86,000 27,000 - 27,000 180,000 180,000
00	64,000	64,000 64 198,000 86,000 27,000
000,	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	64,000 64 198,000 86,000 27,000
	2017 2016 2016 2016 2016	
	elopment	Drexler Property Parkland Development Harris Property Parkland Development Skate Board Park Basketball Court (Cross Creek & David Masson) Parking Spaces - Rockmosa Reserve Fund Adjustment

INFRASTRUCTURE COSTS COVERED IN THE DC CALCULATION

Township of Guelph/Eramosa Service: Parks Vehicles and Equipment

1,877	35,654	37,530	4,170	41,700	0	0	41,700	0	53,300	95,000		Total	
			***************************************		***************************************			***************************************					
***************************************			***************************************										
0	0	0	0	0	0	0	0		50,000	50,000	2017	45-60 hp Compact Tractor	က
527	10,004	10,530	1,170	11,700	0	J	11,700		3,300	15,000	2016	Used Ice Resurfacer	2
1,350	25,650	27,000	3,000	30,000	0		30,000			30,000	2014	1/2 ton Pick-up	1
Non- Residential Share 5%	Residential Share 95%	Total	Other (e.g. 10% Statutory Deduction)	Subtotal	Grants, Subsidies and Other Contributions Attributable to New Development	Benefit to Existing Development	Net Capital Cost	Other Deductions	Post Period Benefit	Timing Gross Capital Post Period (year) 2013\$	Timing (year)	Increased Service Needs Attributable to Anticipated Development 2013-2022	Prj.No
e Cost	Potential DC Recoverable Cost	Potential	:sse7		Less:	Le							

5.3 <u>Service Levels and 20-Year Capital Costs for Guelph/Eramosa's</u> DC Calculation

This section evaluates the development-related capital requirements for those services with 20year capital costs.

5.3.1 Fire Services

Guelph/Eramosa currently operates its fire services from 14,075 sq.ft. of facility space, providing for a per capita average level of service of 1.16 sq.ft. per capita or \$307 per capita. This level of service provides the Township with a maximum DC-eligible amount for recovery over the forecast period of \$758,721.

There is one project identified, an expansion to the fire hall including a secure storage facility, for a total capital cost of \$200,000. The outstanding principal and discounted interest payments on the current fire station, equalling \$389,960 after has also been included. As well the reserve fund deficit of \$28,152 has been included resulting in a net growth capital cost included in the development charge is \$618,112.

The fire department has a current inventory of 7 vehicles (including equipment). The total DC-eligible amount calculated for fire vehicles over the forecast period is approximately \$464,894, based on a standard of \$188 per capita. The need for one additional fire vehicle has been identified, having a growth capital cost of \$950,000. Of the new vehicle, \$610,714 will benefit existing population resulting in \$339,286 for inclusion in the development charge.

The fire department provides each of its 33 firefighters with their own equipment. The fire department also has other small equipment which has been included in the calculation of the service standard. The Township currently has a calculated average level of service for the historic 10-year period of \$26 per capita, providing for a DC-eligible amount over the forecast period of \$65,407 for small equipment and gear. Based on growth-related needs, the Township has identified the need for six additional full- time equipped firefighters in 2015 and an additional six in 2017. The growth capital cost for the related equipment totals \$67,200 with \$1,800 deducted for the portion attributable to existing development The net amount of \$65,400 is included in the DC calculation.

These costs are shared between residential and non-residential based on a development land area, resulting in 66% being allocated to residential development and 34% being allocated to non-residential development.

INFRASTRUCTURE COSTS COVERED IN THE DC CALCULATION

Township of Guelph/Eramosa Service: Fire Facilities

	Ct Clack: Girath Colored Colored		Gross					Less:	Poteni	Potential DC Recoverable Cost	erable Cost
	Apticipated Development		Timing Capital Cost Post Period	Post Period	Other	Net Capital	Benefit to	Grants, Subsidies and		Residential	Residential Non-Residential
) - - -		(year)	Estimate	Benefit	Deductions	Cost	Existing	Other Contributions	Total	Share	Share
	2013-2032		2013\$				Development	Attributable to New		%99	34%
1	Fire Hall Expansion - Secure Storage Facility	2014-15	200,000	,		200,000			200,000	132,431	695'29
2	Fire Station Principal Payments (Discounted)	2013-2014	352,941	•		352,941	•		352,941	233,701	119,240
3	Fire Station Interest Payments (Discounted)	2013-2014	37,019	•		37,019	•		37,019	24,512	12,507
4	Reserve Fund Adjustment		28,152			28,152	-		28,152	18,641	9,511
	Total		618,112			618,112	•	•	618,112	409,285	208,827

Township of Guelph/Eramosa Service: Fire Vehicles

								Less:	Potent	Potential DC Recoverable Cost	rable Cost
Prj .No	Increased Service Needs Attributable to Anticipated Development 2013-2032	Timing (year)	Gross Capital Cost Estimate 2013\$	Gross Capital Cost Post Period Estimate Benefit 2013\$	Other Deductions	Net Capital Cost	Benefit to Existing Development	Grants, Subsidies and Other Contributions Attributable to New Development	Total	Residential Share 66%	Non-Residential Share 34%
1	Pumper/Tanker with Telesquirt	2017	950,000	-		950,000	610,714		339,286	224,659	114,626
			_	-		1	1		1	,	1
			_								
	Total		950,000	•	-	950,000	610,714	•	339,286	224,659	114,626

Township of Guelph/Eramosa Service: Fire Small Equipment and Gear

								Less:	Potent	Potential DC Recoverable Cost	rable Cost
Prj .No	Increased Service Needs Attributable to Anticipated Development 2013-2032	Timing (year)	Gross Capital Cost Post Period Other Estimate Benefit Deductions 2013\$	Post Period Benefit	Other Deductions	Net Capital Cost	Benefit to Existing Development	Grants, Subsidies and Other Contributions Attributable to New Development	Total	Residential Share 66%	Residential Non-Residential Share Share 66% 34%
1	Provision for Additional Firefighters (6)	2015	33,600	-		33,600	-		33,600	22,248	11,352
2	Provision for Additional Firefighters (6)	2017	33,600	•		33,600	1,800		31,800	21,056	10,744
	Total		67,200	-	-	67,200	1,800	•	65,400	43,305	22,095

5.3.2 Roads and Related

Guelph/Eramosa owns and maintains 222 km of collector roads. This provides an average level of investment of \$16,049 per capita, resulting in a DC-eligible recovery amount of \$39.66 million over the 20-year forecast period. The Township has not identified any growth related road projects at this time.

There are currently three public works facilities used by the Township: County Road 124 Works Garage, Marden Works Garage and salt/sand storage facilities. The total square footage of these structures is 14,400 providing for a per capita average level of service of \$215 with a maximum DC-eligible amount for recovery of \$531,512 over the forecast period. During the forecast period the Township is expected to add additional bays for vehicles, and a provision has been applied for further roads and related facilities operational space over the forecast period totalling \$641,000. The Roads Development Charge Reserve fund was in a deficit balance at December 31, 2012 in the amount of \$201,710, and has been included for funding resulting in a total of \$531,410 for inclusion in the DC calculation.

The Township's Public Works Department currently has an inventory of 29 vehicles and equipment (with a useful life of seven years or more) with a replacement value of approximately \$2.65 million resulting in a DC recovery amount of \$463,485 over the forecast period. Over the forecast period the Township expects to add a single axel plow/sander/dump truck, and an additional Trackless MTV6. The growth-related capital cost for these items totals \$284,000 and has been included in the DC.

For public works related services, the above projects have been allocated to residential and non-residential development based upon a proration of future population and employment growth over the forecast period. This allocation provides for 73% of the net project costs to be borne by residential growth, and 27% by non-residential growth.

INFRASTRUCTURE COSTS COVERED IN THE DC CALCULATION

Township of Guelph/Eramosa Service: Depots and Domes

	C+ Oldottidizity Appool		Gross					Less:	Potent	Potential DC Recoverable Cost	erable Cost
		Timing	Timing Capital Cost Post Period Other	Post Period		Net Capital	Benefit to	Grants, Subsidies and		Residential	Non-Residential
ON:		(year)	Estimate	Benefit	Deductions	Cost	Existing	Other Contributions	Total	Share	Share
	2013-2032		2013\$				Development	Attributable to New		73%	27%
1	Additional 2 bays	2015	141,000	68,500		72,500	0		72,500	52,644	19,856
7	Provision for additional PW Operations space	2015	300,000	145,700		154,300	0		154,300	112,041	42,259
က	Rockwood PW Storage Bays	2015	200,000	97,100		102,900	0		102,900	74,718	28,182
4	Reserve Adjustment		201,710	0		201,710	0		201,710	146,466	55,243
	Total		842.710	311,300	0	531.410	0	0	531.410	385.869	145.540

Township of Guelph/Eramosa Service: Roads and Related Vehicles

284,000 206,219 77,781	0	0	284,000	0	0	284,000		Total	
200,000 145,225 54,775		0	200,000		0	200,000	2017	Additional Single Axel plow/sander/dump	2
84,000 60,994 23,006		0	84,000		0	84,000	2014	Additional Trakless MTV6	٢
73% 27%	Development	Development				*C-07		2013-2032	
Residential Non-Residential Total Share Share	Grants, Subsidies and Other Contributions Attributable to New	Benefit to Existing	Net Capital Cost	Other Deductions	Post Period Benefit	ပ္ပ	Timing (year)	increased Service Needs Attributable to Anticipated Development	Prj .No
Potential DC Recoverable Cost	Less:								

5.4 <u>Service Levels and 20-Year Urban Capital Costs for</u> Guelph/Eramosa's DC Calculation

This section evaluates the development-related capital requirements for those services with 20-year capital costs in the urban areas of the Township. The Township's staff retained the services of R.J. Burnside to assist in review and updating the outstanding needs for water and wastewater to service growth over the 2013-2032 forecast period. The summary of their recommendations are provided herein.

5.4.1 Water Services

Based on the identified needs, including the development of a new well, construction of a new pumping station, provision for new projects and outstanding debt and credit obligations, the total gross cost of \$1,794,065 has been included in the DC listing for water service. Of this amount, \$50,000 is attributable to existing development. A reserve adjustment in the amount of \$105,827 has been made to reflect the December 31, 2012 deficit balance resulting in net growth-related costs of \$1,849,892 for inclusion in the DC calculation.

The allocation between residential and non-residential growth is calculated based on incremental growth in population to employment, for the 20-year forecast period for the urban serviced areas, resulting in a 92% residential allocation and an 8% non-residential allocation.

5.4.2 Wastewater Services

The Township has provided capital projects for wastewater collection, including the Alma St. Sewer, pre-treatment and storage facility and the provision for additional space. The total gross cost of projects is \$5,637,000. A reduction of \$699,254 to recognize the December 31, 2012 reserve fund balance has been made. Therefore, the amount attributable to growth over the urban forecast period to be included in the DC calculation is \$4,937,746.

In regard to wastewater treatment, the Township recently negotiated treatment capacity with the City of Guelph to sufficiently allow for full development of Rockwood. As part of the new agreement the City of Guelph requires a new monitoring station at Skyway Drive. As well, upgrades in the form of twining the existing transmission main into Guelph are recommended. This has been cost shared between existing and future growth with \$1.959 million is included in the DC.

Similar to water, the growth-related costs have been allocated between residential and non-residential development based on incremental growth in population to employment over the 20-

5-16

year urban forecast period. This split results in a 92% allocation to residential and an 8% allocation to non-residential.

Township of Guelph/Eramosa Service: Water Distribution

								Less:		Total	
Prj.No	Increased Service Needs Attributable to Anticipated Development	Timing (year)	Gross Capital Cost Estimate 2013\$	Gross Capital Cost Post Period Estimate Benefit 2013\$	Other Deductions	Net Capital Cost	Benefit to Existing Development	Grants, Subsidies and Other Contributions Attributable to New Development		Residential Share	Non-Residential Share
	2013-Urban Build Out									94%	%9
1	Development of New Well (Seaton)	2014	219,000	0		219,000	0		219,000	205,860	13,140
2	Construction of new Pumping Station (Seaton)	2014	000,696	0		000'696	0		000'696	910,860	58,140
3	Unfunded portion of Well Capacity (Bernardi) 2013-2016	2013-2016	141,000	0		141,000	0		141,000	132,540	8,460
4	Provision for new Operational Space	2013-2015	100,000	0		100,000	50,000		50,000	47,000	3,000
5	DC Credit -Seaton	2013	267,065	0		267,065	0		267,065	251,041	16,024
9	Station St. Standby Power	2013	98,000	0		98,000	0		98,000	92,120	5,880
7	Reserve Adjustment		105,827	0		105,827	0		105,827	99,477	6,350
i.			1								
	Total		1,899,892	0	0	1,899,892	50,000	0	0 1,849,892	1,738,898	110,994

Township of Guelph/Eramosa Service: Wastewater Collection System

	ot oldetudiathy abook opined bearing		Gross					Less:		Total	
Prj.No	Anticipated Development	Timing (year)	Timing Capital Cost Post Period (year) Estimate Benefit	Post Period Benefit	Other Deductions	Net Capital Cost	Benefit to Existing	Grants, Subsidies and Other Contributions		Residential Share	Residential Non-Residential Share
	2013-Urban Build Out		2013\$				Development			94%	%9
-	Increase capacity pumps in Valley Rd. SPS 2013-2015	2013-2015	719,000	0		719,000	0		719,000	675,860	43,140
2	Alma St Sewer (upstream of plant)	2013-2015	563,000	0		563,000	0		563,000	529,220	33,780
င	Alma St Pre-Treatment and Storage (including land)	2013-2015	4,255,000	0		4,255,000	0		4,255,000	3,999,700	255,300
4	Provision for operational space	2013-2015	100,000	0		100,000	0		100,000	94,000	000'9
5	Reserve Adjustment						699,254		(699,254)	(657,299)	(41,955)
	Total		5,637,000	0	0	0 2,637,000	699,254	0	0 4,937,746 4,641,481	4,641,481	296,265

Township of Guelph/Eramosa Service: Wastewater Treatment

								Less:		Total	
Prj.No	Increase A	Timing (year)	Gross Capital Cost Estimate 2013\$	Post Period Benefit	Other Deductions	Net Capital Cost	Benefit to Existing Development	Grants, Subsidies and Other Contributions Attributable to New Develonment	Total	Residential Share	Non-Residential Share
	2013-Urban Build Out									94%	%9
1	Skyway Monitoring Station	2013-2015	313,000			313,000			313,000	294,220	18,780
7	Twinning Pipe - Highway 7 Forcemain Replacement/Redundancy	2020-2025	5,863,000			5,863,000	4,162,730		1,700,270	1,598,254	102,016
8	Reserve Adjustment			-		-	53,958		(53,958)	(50,720)	(3,237)
	Total		6,176,000	0	0	6,176,000	4,216,688	0	1,959,312	1,841,753	117,559

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6. DEVELOPMENT CHARGE CALCULATION

Table 6-1 calculates the proposed area specific development charges to be imposed within Rockwood for infrastructure services based upon an urban growth (water and wastewater) horizon. Table 6-2 calculates the proposed uniform development charge to be imposed on anticipated development in the Township for municipal-wide services over a 20-year planning horizon. Table 6-3 calculates the proposed uniform development charge to be imposed on anticipated development in the Township for municipal-wide services over a 10-year planning horizon.

The calculation for residential development is generated on a per capita basis and is based upon four forms of housing types (single and semi-detached, apartments 2+ bedrooms, apartments bachelor and 1 bedroom and all other multiples). The non-residential development charge has been calculated on a per sq.ft. of gross floor area basis for all types of non-residential development (industrial, commercial and institutional).

The DC-eligible costs for each service component were developed in Chapter 5 for all municipal services, based on their proposed capital programs.

For the residential calculations, the total cost is divided by the "gross" (new resident) population to determine the per capita amount. The eligible DC cost calculations set out in Chapter 5 are based on the net anticipated population increase (the forecast new unit population less the anticipated decline in existing units). The cost per capita is then multiplied by the average occupancy of the new units (Appendix A, Schedule 5) to calculate the charge in Tables 6-2 and 6-3.

With respect to non-residential development, the total costs in the uniform charge allocated to non-residential development (based on need for service) have been divided by the anticipated development over the planning period to calculate a cost per sq.ft. of gross floor area.

Table 6-4 summarizes the total development charge that is applicable and Table 6-5 summarizes the gross capital expenditures and sources of revenue for works to be undertaken during the 5-year life of the by-law.

TABLE 6-1 TOWNSHIP OF GUELPH/ERAMOSA DEVELOPMENT CHARGE CALCULATION

Area Specific Services 2013-Urban Build Out

		013-Orban Build Out			
		2013 \$ DC E	Eligible Cost	2013 \$ DC Elig	ible Cost
SERVICE		Residential	Non-Residential	SDU	per ft²
		\$	\$	\$	\$
Wastewater Services					
1.1 Treatment plants		1,805,155	154,157	3,077	1.31
1.2 Sewers		4,549,249	388,497	7,754	3.29
		6,354,405	542,653	10,831	4.60
2. Water Services					
2.1 Distribution systems		1,704,344	145,548	2,905	1.23
·		1,704,344	145,548	2,905	1.23
TOTAL		\$8,058,749	\$688,201	\$13,736	\$5.83
TOTAL		ψο,οσο,τ πο	ψοσο,201	ψ10,700	ψ0.00
DC ELIGIBLE CAPITAL COST		\$8,058,749	\$688,201		
Build out Gross Population / GFA Growth (ft².)		1,977	118,079		
Cost Per Capita / Non-Residential GFA (ft².)		\$4,076.25	\$5.83		
By Residential Unit Type	p.p.u				
Single and Semi-Detached Dwelling	3.37	\$13,736			
Apartments - 2 Bedrooms +	1.92	\$7,826			
Apartments - Bachelor and 1 Bedroom	1.30	\$5,299			
Other Multiples	2.47	\$10,068			

TABLE 6-2 TOWNSHIP OF GUELPH/ERAMOSA DEVELOPMENT CHARGE CALCULATION

Municipal-wide Services

		2013-2032			
		2013 \$ DC E	ligible Cost	2013 \$ DC Elig	ible Cost
SERVICE		Residential	Non-Residential	SDU	per ft²
		\$	\$	\$	\$
3. Roads and Related					
3.1 Roads		0	0	0	0.00
3.2 Depots and Domes		385,869	145,540	475	0.18
3.3 PW Rolling Stock		206,219	77,781	254	0.10
		592,088	223,321	729	0.28
Fire Protection Services					
4.1 Fire facilities		409,285	208,827	504	0.26
4.2 Fire vehicles		224,659	114,626	276	0.15
4.3 Small equipment and gear		43,305	22,095	53	0.03
•		677,249	345,549	833	0.44
TOTAL		\$1,269,338	\$568,870	\$1,562	\$0.72
DC ELIGIBLE CAPITAL COST		\$1,269,338	\$568,870		
20 Year Gross Population / GFA Growth (ft².)		2,738	789,901		
Cost Per Capita / Non-Residential GFA (ft².)		\$463.60	\$0.72		
By Residential Unit Type	p.p.u				
Single and Semi-Detached Dwelling	3.37	\$1,562			
Apartments - 2 Bedrooms +	1.92	\$890			
Apartments - Bachelor and 1 Bedroom	1.30	\$603			
Other Multiples	2.47	\$1,145			

TABLE 6-3 TOWNSHIP OF GUELPH/ERAMOSA DEVELOPMENT CHARGE CALCULATION

Municipal-wide Services 2013-2022

		2013 \$ DC E	ligible Cost	2013 \$ DC Elig	ible Cost
SERVICE		Residential	Non-Residential	SDU	per ft²
		\$	\$	\$	\$
Outdoor Recreation Services					
5.1 Parkland development, amenities &	trails	1,007,675	53,036	2,800	0.13
5.2 Parks vehicles and equipment		35,654	1,877	99	0.00
		1,043,329	54,912	2,899	0.13
Indoor Recreation Services					
6.1 Recreation facilities		773,226	40,696	2,148	0.10
		773,226	40,696	2,148	0.10
7. Administration 7.1 Studies		170,283	71,042	473	0.18
TOTAL		\$1,986,838	\$166,650	\$5,520	\$0.41
DC ELIGIBLE CAPITAL COST		\$1,986,838	\$166,650		
10 Year Gross Population / GFA Growth (ft².)		1,213	397,798		
Cost Per Capita / Non-Residential GFA (ft².)		\$1,637.95	\$0.41		
By Residential Unit Type	p.p.u				
Single and Semi-Detached Dwelling	3.37	\$5,520			
Apartments - 2 Bedrooms +	1.92	\$3,145			
Apartments - Bachelor and 1 Bedroom	1.30	\$2,129			
Other Multiples	2.47	\$4,046			

TABLE 6-4 TOWNSHIP OF GUELPH/ERAMOSA DEVELOPMENT CHARGE CALCULATION TOTAL ALL SERVICES

	2013 \$ DC I	Eligible Cost	2013 \$ DC Eli	gible Cost
	Residential	Non-Residential	SDU	per ft²
	\$	\$	\$	\$
Urban-wide Services Build out	\$8,058,749	\$688,201	\$13,736	\$5.83
Municipal-wide Services 20 Year	1,269,338	568,870	1,562	0.72
Municipal-wide Services 10 Year	1,986,838	166,650	5,520	0.41
TOTAL	11,314,925	1,423,721	20,818	6.96

Table 6-5
TOWNSHIP OF GUELPH/ERAMOSA
GROSS EXPENDITURE AND SOURCES OF REVENUE SUMMARY
FOR COSTS TO BE INCURRED OVER THE LIFE OF THE BY-LAW

L									
					SOL	SOURCES OF FINANCING	ING		
	SEDVICE	TOTAL GROSS		TAX BASE OR OTHER NON-DC SOURCE	R NON-DC SOURC		uoiasa Ju Isoa	DC RESERVE FUND	VE FUND
	OEN S	COST	OTHER DEDUCTIONS	BENEFIT TO EXISTING	OTHER FUNDING	LEGISLATED REDUCTION	BENEFIT	RESIDENTIAL	NON- RESIDENTIAL
-	Wastewater Services 1.1 Treatment plants	313,000	0		0		0	288,373	24,627
	1.2 Sewers	5,637,000	0	0	0	0	0	5,193,487	443,513
7	Water Services 2.1 Distribution systems	1,794,065	0	20,000	0	0	0	1,606,844	137,221
რ	Roads and Related	((((·	•	·	Ć
	3.1 Roads 3.2 Depots and Domes	0 641,000	0 0	0 0	0 0	00	311,300	239,403	0 90,297
	3.3 PW Rolling Stock	284,000	0	0	0	0	0	206,219	77,781
4.	Fire Protection Services								
	4.1 Fire facilities	096'689	0	0	0	0	0	390,644	199,316
	4.2 Fire vehicles	950,000	0	610,714	0	0	0	224,659	114,626
	4.3 Small equipment and gear	67,200	0	1,800	0	0	0	43,305	22,095
5.	Outdoor Recreation Services 5.1 Parkland development, amenities & trails	4,253,000	0	1,417,167	0	177,633	1,059,500	1,518,765	79,935
	5.2 Parks vehicles and equipment	92,000	0	0	0	4,170	53,300	35,654	1,877
9.	Indoor Recreation Services 6.1 Recreation facilities	75.000	0	37.500	0	3.750	0	32.063	1.688
7.	Administration								
	7.1 Studies	123,500	0	0	0	12,350	0	78,429	32,721
P	TOTAL EXPENDITURES & REVENUES	\$14.822.725	\$0	\$2,117,181	\$0	\$197,903	\$1,424,100	\$9,857,845	\$1,225,696

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7 .	DEVELOPMENT CHARGE POLICY RECOMMENDATIONS
	AND DEVELOPMENT CHARGE BY-LAW RULES

7. DEVELOPMENT CHARGE POLICY RECOMMENDATIONS AND DEVELOPMENT CHARGE BY-LAW RULES

7.1 Introduction

s.s.5(1)9 states that rules must be developed:

"... to determine if a development charge is payable in any particular case and to determine the amount of the charge, subject to the limitations set out in subsection 6."

Paragraph 10 of the section goes on to state that the rules may provide for exemptions, phasing in and/or indexing of development charges.

s.s.5(6) establishes the following restrictions on the rules:

- the total of all development charges that would be imposed on anticipated development must not exceed the capital costs determined under 5(1) 2-8 for all services involved;
- if the rules expressly identify a type of development, they must not provide for it to pay
 development charges that exceed the capital costs that arise from the increase in the
 need for service for that type of development; however, this requirement does not relate
 to any particular development; and
- if the rules provide for a type of development to have a lower development charge than is allowed, the rules for determining development charges may not provide for any resulting shortfall to be made up via other development.

With respect to "the rules," Section 6 states that a DC by-law must expressly address the matters referred to above re s.s.5(1) para. 9 and 10, as well as how the rules apply to the redevelopment of land.

The rules provided are based on the Township's existing policies; however, there are items under consideration at this time and these may be refined prior to adoption of the by-law.

7.2 <u>Development Charge By-law Structure</u>

It is recommended that:

- the Township uses a uniform municipal-wide development charge calculation for all municipal services, except for water and wastewater services;
- water and wastewater services be imposed on an area-specific basis for Rockwood; and

one municipal development charge by-law be used for all services.

7.3 <u>Development Charge By-law Rules</u>

The following subsections set out the recommended rules governing the calculation, payment and collection of development charges in accordance with Section 6 of the *Development Charges Act*, 1997.

It is recommended that the following sections provide the basis for the development charges:

7.3.1 Payment in any Particular Case

In accordance with the *Development Charges Act, 1997*, s.2(2), a development charge be calculated, payable and collected where the development requires one or more of the following:

- a) the passing of a zoning by-law or of an amendment to a zoning by-law under section 34 of the *Planning Act*;
- b) the approval of a minor variance under Section 45 of the *Planning Act*,
- c) a conveyance of land to which a by-law passed under section 50(7) of the *Planning Act* applies;
- d) the approval of a plan of subdivision under Section 51 of the *Planning Act*,
- e) a consent under Section 53 of the *Planning Act*,
- f) the approval of a description under section 50 of the Condominium Act, or
- g) the issuing of a building permit under the *Building Code Act* in relation to a building or structure.

7.3.2 Determination of the Amount of the Charge

The following conventions be adopted:

- 1) Costs allocated to residential uses will be assigned to different types of residential units based on the average occupancy for each housing type constructed during the previous decade. Costs allocated to non-residential uses will be assigned based on the amount of square feet of gross floor area constructed for eligible uses (i.e. industrial, commercial and institutional).
- 2) Costs allocated to residential and non-residential uses are based upon a number of conventions, as may be suited to each municipal circumstance, e.g.

- for Administration, the costs have been based on a population vs. employment growth ratio (71%/29% for residential and non-residential, respectively) over the 10-year forecast period;
- for Recreation and Outdoor Recreation services, a 5% non-residential attribution has been made to recognize use by the non-residential sector;
- for Roads and Roads Related, a 73% residential/27% non-residential attribution has been made based on a population vs. employment growth ratio over the 20year forecast period;
- for Fire services, a 66% residential/34% non-residential allocation has been made based on the land coverage within the Township over the 20-year forecast period; and
- for Water and Wastewater services an 92% residential/8% non-residential allocation has been made based on population vs. employment growth over the 20-year urban forecast period.

7.3.3 Application to Redevelopment of Land (Demolition and Conversion)

If a development involves the demolition of and replacement of a building or structure on the same site, or the conversion from one principal use to another, the developer shall be allowed a credit equivalent to:

- the number of dwelling units demolished/converted multiplied by the applicable residential development charge in place at the time the development charge is payable, and/or
- 2) the gross floor area of the building demolished/converted multiplied by the current nonresidential development charge in place at the time the development charge is payable.

The demolition credit is allowed only if the land was improved by occupied structures, and if the demolition permit related to the site was issued, less than 60 months prior to the issuance of a building permit. The credit can, in no case, exceed the amount of development charges that would otherwise be payable.

7.3.4 Exemptions (full or partial)

- a) Statutory exemptions
 - industrial building additions of up to and including 50% of the existing gross floor area (defined in O.Reg. 82/98, s.1) of the building; for industrial building additions which exceed 50% of the existing gross floor area, only the portion of

the addition in excess of 50% is subject to development charges (s.4(3)) of the DCA:

- buildings or structures owned by and used for the purposes of any Township, local board or Board of Education (s.3);
- residential development that results only in the enlargement of an existing dwelling unit, or that results only in the creation of up to two additional dwelling units (based on prescribed limits set out in s.2 of O.Reg. 82/98).

b) Non-statutory exemptions

- farm buildings;
- place of worship, cemeteries/burial grounds;
- a portion or up to all of the replacement building within four years of demolition;
 and
- a portion of the converted building.

7.3.5 Phasing in

No provisions for phasing-in the development charge are provided in the development charge by-law.

7.3.6 Timing of Collection

The development charges for all services are payable upon issuance of a building permit for each dwelling unit, building or structure, subject to early or late payment agreements entered into by the Township and an owner under s.27 of the DCA, 1997.

7.3.7 Indexing

Indexing of the development charges shall be implemented on a mandatory basis annually on January 1st, in accordance with the Statistics Canada Quarterly, Construction Price Statistics for the most recent year over year period.

7.3.8 The Applicable Areas

The charges developed herein provide for varying charges within the Township, as follows:

- All Municipal-wide Services the full residential and non-residential charge will be imposed on all lands within the Township; and
- Water and Wastewater Services the full residential and non-residential charge will be imposed on all lands within Rockwood.

7.4 Other Development Charge By-law Provisions

It is recommended that:

7.4.1 Categories of Services for Reserve Fund and Credit Purposes

The Township's development charge collections are currently reserved in seven separate reserve funds: Water, Wastewater, Roads & Related, Fire, Indoor Recreation, Outdoor Recreation and Administration. It is recommended that the Township continue with this breakdown of the DC reserve funds under the new 2013 by-law. Appendix F outlines the reserve fund policies that the Township is required to follow as per the *Development Charges Act*.

7.4.2 By-law In-force Date

A by-law under the DCA, 1997 comes into force on the day after which the by-law is passed by Council.

7.4.3 Minimum Interest Rate Paid on Refunds and Charged for Inter-Reserve Fund Borrowing

The minimum interest rate is the Bank of Canada rate on the day on which the by-law comes into force (as per s.11 of O.Reg. 82/98).

7.5 Other Recommendations

It is recommended that Council:

"Whenever appropriate, request that grants, subsidies and other contributions be clearly designated by the donor as being to the benefit of existing development (or new development as applicable)";

"Adopt the assumptions contained herein as an 'anticipation' with respect to capital grants, subsidies and other contributions";

"Approve the capital project listing set out in Chapter 5 of the Development Charges Background Study dated September 20, 2013, subject to further annual review during the capital budget process";

"Approve the Development Charges Background Study dated September 20, 2013, as amended (if applicable)";

"Determine that no further public meeting is required"; and

"Approve the Development Charge By-law as set out in Appendix F."

8. BY-LAW IMPLEMENTATION

8. BY-LAW IMPLEMENTATION

8.1 **Public Consultation Process**

8.1.1 Introduction

This chapter addresses the mandatory, formal public consultation process (Section 8.1.2), as well as the optional, informal consultation process (Section 8.1.3). The latter is designed to seek the co-operation and participation of those involved, in order to produce the most suitable policy. Section 8.1.4 addresses the anticipated impact of the development charge on development from a generic viewpoint.

8.1.2 Public Meeting of Council

Section 12 of the DCA, 1997 indicates that before passing a development charge by-law, Council must hold at least one public meeting, giving at least 20 clear days' notice thereof, in accordance with the Regulation. Council must also ensure that the proposed by-law and background report are made available to the public at least two weeks prior to the (first) meeting.

Any person who attends such a meeting may make representations related to the proposed bylaw.

If a proposed by-law is changed following such a meeting, Council must determine whether a further meeting (under this section) is necessary (i.e. if the proposed by-law which is proposed for adoption has been changed in any respect, Council should formally consider whether an additional public meeting is required, incorporating this determination as part of the final by-law or associated resolution. It is noted that Council's decision, once made, is final and not subject to review by a Court or the OMB).

8.1.3 Other Consultation Activity

There are three broad groupings of the public who are generally the most concerned with municipal development charge policy:

1. The first grouping is the residential development community, consisting of land developers and builders, who are typically responsible for generating the majority of the development charge revenues. Others, such as realtors, are directly impacted by development charge policy. They are, therefore, potentially interested in all aspects of the charge, particularly the quantum by unit type, projects to be funded by the DC and

the timing thereof, and municipal policy with respect to development agreements, DC credits and front-ending requirements.

- 2. The second public grouping embraces the public at large and includes taxpayer coalition groups and others interested in public policy (e.g. in encouraging a higher non-automobile modal split).
- 3. The third grouping is the industrial/commercial/institutional development sector, consisting of land developers and major owners or organizations with significant construction plans, such as hotels, entertainment complexes, shopping centres, offices, industrial buildings and institutions. Also involved are organizations such as Industry Associations, the Chamber of Commerce, the Board of Trade and the Economic Development Agencies, who are all potentially interested in municipal development charge policy. Their primary concern is frequently with the quantum of the charge, gross floor area exclusions such as basements, mechanical or indoor parking areas, or exemptions and phase-in or capping provisions in order to moderate the impact.

8.2 Anticipated Impact of the Charge on Development

The establishment of sound development charge policy often requires the achievement of an acceptable balance between two competing realities. The first is that high non-residential development charges can, to some degree, represent a barrier to increased economic activity and sustained industrial/commercial growth, particularly for capital intensive uses. Also, in many cases, increased residential development charges can ultimately be expected to be recovered via higher housing prices and can impact project feasibility in some cases (e.g. rental apartments).

On the other hand, development charges or other municipal capital funding sources need to be obtained in order to help ensure that the necessary infrastructure and amenities are installed. The timely installation of such works is a key initiative in providing adequate service levels and in facilitating strong economic growth, investment and wealth generation.

8.3 <u>Implementation Requirements</u>

8.3.1 Introduction

Once the Township has calculated the charge, prepared the complete background study, carried out the public process and passed a new by-law, the emphasis shifts to implementation matters.

These include notices, potential appeals and complaints, credits, front-ending agreements, subdivision agreement conditions and finally the collection of revenues and funding of projects.

The sections which follow overview the requirements in each case.

8.3.2 Notice of Passage

In accordance with s.13 of the DCA, when a DC by-law is passed, the municipal clerk shall give written notice of the passing and of the last day for appealing the by-law (the day that is 40 days after the day it was passed). Such notice must be given no later than 20 days after the day the by-law is passed (i.e. as of the day of newspaper publication or the mailing of the notice).

Section 10 of O.Reg. 82/98 further defines the notice requirements which are summarized as follows:

- notice may be given by publication in a newspaper which is (in the Clerk's opinion) of sufficient circulation to give the public reasonable notice, or by personal service, fax or mail to every owner of land in the area to which the by-law relates;
- s.s.10(4) lists the persons/organizations who must be given notice; and
- s.s.10(5) lists the eight items which the notice must cover.

8.3.3 By-law Pamphlet

In addition to the "notice" information, the Township must prepare a "pamphlet" explaining each development charge by-law in force, setting out:

- a description of the general purpose of the development charges;
- the "rules" for determining if a charge is payable in a particular case and for determining the amount of the charge;
- the services to which the development charges relate; and
- a general description of the general purpose of the Treasurer's statement and where it may be received by the public.

Where a by-law is not appealed to the OMB, the pamphlet must be readied within 60 days after the by-law comes into force. Later dates apply to appealed by-laws.

The Township must give one copy of the most recent pamphlet without charge, to any person who requests one.

8.3.4 Appeals

Sections 13-19 of the DCA, 1997 set out the requirements relative to making and processing a DC by-law appeal and OMB Hearing in response to an appeal. Any person or organization may appeal a DC by-law to the OMB by filing a notice of appeal with the Municipal clerk, setting out the objection to the by-law and the reasons supporting the objection. This must be done by the last day for appealing the by-law, which is 40 days after the by-law is passed.

The Township is carrying out a public consultation process, in order to address the issues which come forward as part of that process, thereby avoiding or reducing the need for an appeal to be made.

8.3.5 Complaints

A person required to pay a development charge, or his agent, may complain to the Municipal Council imposing the charge that:

- · the amount of the charge was incorrectly determined;
- the credit to be used against the development charge was incorrectly determined; or
- there was an error in the application of the development charge.

Sections 20-25 of the DCA, 1997 set out the requirements that exist, including the fact that a complaint may not be made later than 90 days after a DC (or any part of it) is payable. A complainant may appeal the decision of Municipal Council to the OMB.

8.3.6 Credits

Sections 38-41 of the DCA, 1997 set out a number of credit requirements, which apply where a Township agrees to allow a person to perform work in the future that relates to a service in the DC by-law.

These credits would be used to reduce the amount of development charges to be paid. The value of the credit is limited to the reasonable cost of the work which does not exceed the average level of service. The credit applies only to the service to which the work relates, unless the Township agrees to expand the credit to other services for which a development charge is payable.

8.3.7 Front-Ending Agreements

The Township and one or more landowners may enter into a front-ending agreement which provides for the costs of a project which will benefit an area in the Township to which the DC by-

law applies. Such an agreement can provide for the costs to be borne by one or more parties to the agreement who are, in turn, reimbursed in future by persons who develop land defined in the agreement.

Part III of the DCA, 1997 (Sections 44-58) addresses front-ending agreements and removes some of the obstacles to their use which were contained in the DCA, 1989. Accordingly, the Township assesses whether this mechanism is appropriate for its use, as part of funding projects prior to Municipal funds being available.

8.3.8 Severance and Subdivision Agreement Conditions

Section 59 of the DCA, 1997 prevents a Township from imposing directly or indirectly, a charge related to development or a requirement to construct a service related to development, by way of a condition or agreement under s.51 or s.53 of the *Planning Act*, except for:

- "local services, related to a plan of subdivision or within the area to which the plan relates, to be installed or paid for by the owner as a condition of approval under section 51 of the *Planning Act*;" and
- "local services to be installed or paid for by the owner as a condition of approval under Section 53 of the *Planning Act*."

It is also noted that s.s.59(4) of the DCA, 1997 requires that the municipal approval authority for a draft plan of subdivision under s.s.51(31) of the *Planning Act*, use its power to impose conditions to ensure that the first purchaser of newly subdivided land is informed of all the development charges related to the development, at the time the land is transferred.

In this regard, if the Township in question is a commenting agency, in order to comply with subsection 59(4) of the *Development Charges Act*, 1997 it would need to provide to the approval authority, information regarding the applicable municipal development charges related to the site.

If the Township is an approval authority for the purposes of section 51 of the *Planning Act*, it would be responsible to ensure that it collects information from all entities which can impose a development charge.

The most effective way to ensure that purchasers are aware of this condition would be to require it as a provision in a registered subdivision agreement, so that any purchaser of the property would be aware of the charges at the time the title was searched prior to closing a transaction conveying the lands.

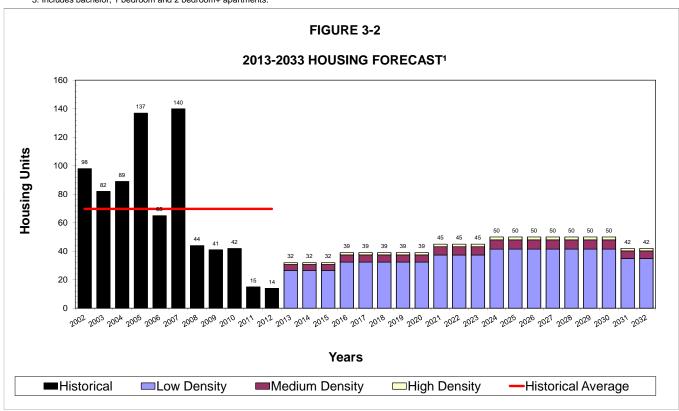
APPENDIX A BACKGROUND INFORMATION ON RESIDENTIAL AND NON-RESIDENTIAL GROWTH FORECAST

SCHEDULE 1 TOWNSHIP OF GUELPH/ERAMOSA RESIDENTIAL GROWTH FORECAST SUMMARY

	Population	Population			Housing	Units		
Year	(Excluding Census Undercount)	(Including Census Undercount) ¹	Singles & Semi- Detached	Multiple Dwellings ²	Apartments ³	Other	Total Households	Person Per Unit (PPU)
Mid 2001	11,174	11,620	3,410	135	120	40	3,705	3.02
Mid 2006	12,066	12,550	3,755	135	110	50	4,050	2.98
Mid 2011	12,380	12,880	3,865	205	140	5	4,215	2.94
Mid 2013	12,456	12,950	3,892	207	141	5	4,244	2.94
Mid 2023	13,549	14,090	4,208	256	156	5	4,625	2.93
Mid 2033	14,927	15,520	4,605	319	175	5	5,104	2.92
Mid 2001 - Mid 2006	892	930	345	0	-10	10	345	
Mid 2006 - Mid 2011	314	330	110	70	30	-45	165	
Mid 2011 - Mid 2013	76	70	27	2	1	0	29	
Mid 2013 - Mid 2023	1,093	1,140	316	50	15	0	381	
Mid 2013 - Mid 2033	2,471	2,570		112		0	860	

Source: Watson & Associates Economists Ltd., 2013. Derived from Wellington County Official Plan May 6, 1999, office consolidation, February 2011.

- 1. Census Undercount estimated at approximately 4%. Note: Population Including the Undercount has been rounded.
- 2. Includes townhomes and apartments in duplexes.
- 3. Includes bachelor, 1 bedroom and 2 bedroom+ apartments.



Source: Historical housing activity (2002-2012) based on Statistics Canada building permits, Catalogue 64-001-XIB

1. Growth Forecast represents start year.

SCHEDULE 2 TOWNSHIP OF GUELPH/ERAMOSA ESTIMATE OF THE ANTICIPATED AMOUNT, TYPE AND LOCATION OF DEVELOPMENT FOR WHICH DEVELOPMENT CHARGES CAN BE IMPOSED

		,	_	_	_	_
NET POPULATION INCREASE	927	1,897	166	574	1,093	2,471
EXISTING UNIT POPULATION CHANGE	(9E)	(80)	(84)	(187)	(120)	(267)
GROSS POPULATION IN NEW UNITS	696	1,977	250	761	1,213	2,738
TOTAL RESIDENTIAL UNITS	307	634	74	226	381	860
APARTMENTS ²	15	34			15	34
MULTIPLES ¹	20	112			20	112
SINGLES & SEMI- DETACHED	242	488	74	226	316	714
TIMING	2013 - 2023	2013 - 2033	2013 - 2023	2013 - 2033	2013 - 2023	2013 - 2033
DEVELOPMENT	Poorplood	NOCKWOOD	Cario	Nulai	Township of	Guelph/Eramosa

Source: Watson & Associates Economists Ltd., 2013

Residential distribution based on a combination of historical permit activity, available housing supply and a review of the Wellington Official Plan May 6, 1999, office consolidation February 24th, 2011

^{1.} Includes townhomes and apartments in duplexes.

^{2.} Includes bachelor, 1 bedroom and 2 bedroom+ apartments.

SCHEDULE 3 TOWNSHIP OF GUELPH/ERAMOSA CURRENT YEAR GROWTH FORECAST MID 2011 TO MID 2013

			POPULATION
Mid 2011 Population			12,380
Occupants of New Housing Units, Mid 2011 to Mid 2013	Units (2) multiplied by persons per unit (3) gross population increase	29 3.28 95	95
Decline in Housing Unit Occupancy, Mid 2011 to Mid 2013	Units (4) multiplied by ppu decline rate (5) total decline in population	4,215 -0.0045 -19	-19
Population Estimate to Mid	12,456		
Net Population Increase, Mi	76		

^{(1) 2011} population based on StatsCan Census unadjusted for Census Undercount.

⁽³⁾ Average number of persons per unit (ppu) is assumed to be:

	Persons	Persons % Distribution	
Structural Type	Per Unit ¹	of Estimated Units ²	Per Unit Average
Singles & Semi Detached	3.37	92%	3.09
Multiples (6)	2.47	6%	0.16
Apartments (7)	1.69	2%	0.03
Total		100%	3.28

¹Based on 2006 Census custom database

⁽²⁾ Estimated residential units constructed, Mid 2011 to the beginning of the growth period, assuming a six month lag between construction and occupancy.

² Based on Building permit/completion acitivty

^{(4) 2011} households taken from StatsCan Census.

⁽⁵⁾ Decline occurs due to aging of the population and family life cycle changes, lower fertility rates and changing economic conditions.

⁽⁶⁾ Includes townhomes and apartments in duplexes.

⁽⁷⁾ Includes bachelor, 1 bedroom and 2 bedroom+ apartments.

SCHEDULE 4 TOWNSHIP OF GUELPH/ERAMOSA TEN YEAR GROWTH FORECAST MID 2013 TO MID 2023

			POPULATION
Mid 2013 Population			12,456
Occupants of New Housing Units, Mid 2013 to Mid 2023	Units (2) multiplied by persons per unit (3) gross population increase	381 3.18 1,213	
Decline in Housing Unit Occupancy, Mid 2013 to Mid 2023	Units (4) multiplied by ppu decline rate (5) total decline in population	4,244 -0.0283 -120	-120
Population Estimate to M	13,549		
Net Population Increase,	1,093		

⁽¹⁾ Mid 2013 Population based on:

2011 Population (12,380) + Mid 2011 to Mid 2013 estimated housing units to beginning of forecast period (29 \times 3.28 = 95) + (4,215 \times -0.0045 = -19) = 12,456

- (2) Based upon forecast building permits/completions assuming a lag between construction and occupancy.
- (3) Average number of persons per unit (ppu) is assumed to be:

	Persons	% Distribution	Weighted Persons
Structural Type	Per Unit ¹	of Estimated Units ²	Per Unit Average
Singles & Semi Detached	3.37	83%	2.79
Multiples (6)	2.47	13%	0.32
Apartments (7)	1.69	4%	0.07
one bedroom or less	1.30		
two bedrooms or more	1.92		
Total		100%	3.18

Persons per unit based on adjusted Statistics Canada Custom 2006 Census database.

- (4) Mid 2013 households based upon 4,215 (2011 Census) + 29 (Mid 2011 to Mid 2013 unit estimate) = 4,244
- (5) Decline occurs due to aging of the population and family life cycle changes, lower fertility rates and changing economic conditions.
- (6) Includes townhomes and apartments in duplexes.
- (7) Includes bachelor, 1 bedroom and 2 bedroom+ apartments.

 $^{^{\}rm 2}$ Forecast unit mix based upon historical trends and housing units in the development process.

SCHEDULE 5 TOWNSHIP OF GUELPH/ERAMOSA TWENTY YEAR GROWTH FORECAST MID 2013 TO MID 2033

			POPULATION
Mid 2013 Population			12,456
Occupants of New Housing Units, Mid 2013 to Mid 2033	Units (2) multiplied by persons per unit (3) gross population increase	860 3.18 2,738	
Decline in Housing Unit Occupancy, Mid 2013 to Mid 2033	Units (4) multiplied by ppu decline rate (5) total decline in population	4,244 -0.0629 -267	-267
Population Estimate to Mic	14,927		
Net Population Increase, M	2,471		

⁽¹⁾ Mid 2013 Population based on:

2011 Population (12,380) + Mid 2011 to Mid 2013 estimated housing units to beginning of forecast period (29 \times 3.28 = 95) + (4,215 \times -0.0045 = -19) = 12,456

⁽³⁾ Average number of persons per unit (ppu) is assumed to be:

	Persons	% Distribution	Weighted Persons
Structural Type	Per Unit ¹	of Estimated Units ²	Per Unit Average
Singles & Semi Detached	3.37	83%	2.79
Multiples (6)	2.47	13%	0.32
Apartments (7)	1.69	4%	0.07
one bedroom or less	1.30		
two bedrooms or more	1.92		
Total		100%	3.18

Persons per unit based on adjusted Statistics Canada Custom 2006 Census database.

- (4) Mid 2013 households based upon 4,215 (2011 Census) + 29 (Mid 2011 to Mid 2013 unit estimate) = 4,244
- (5) Decline occurs due to aging of the population and family life cycle changes, lower fertility rates and changing economic conditions.
- (6) Includes townhomes and apartments in duplexes.
- (7) Includes bachelor, 1 bedroom and 2 bedroom+ apartments.

⁽²⁾ Based upon forecast building permits/completions assuming a lag between construction and occupancy.

² Forecast unit mix based upon historical trends and housing units in the development process.

SCHEDULE 6 GUELPH/ERAMOSA LAND SUPPLY LONG TERM RESIDENTIAL UNIT SUPPLY By Category (as of July 2011)

		Vacant &	Potential Supp	ly	
Area	Registered	Draft Approved or Provisional	Applications Under Review		TOTAL UNITS
ROCKWOOD	35	0	309	167	511
OUTSIDE URBAN CENTRES	75	28	0	33	136
Ariss	8	15	0	8	31
EdenMills	0	0	0	21	21
Hamilton Dr	0	8	0	0	8
Everton	0	5	0	0	5
Marden	0	0	0	2	2
Oustic	0	0	0	2	2
Barrie Hill	0	0	0	0	0
Brucedale	0	0	0	0	0
Hartfield	0	0	0	0	0
Hwy 7 Hamlet Area	0	0	0	0	0
Lake Road at 124	0	0	0	0	0
Promenade Park	0	0	0	0	0
Shadow Beech	0	0	0	0	0
Countryside	67	0	0	0	67
MUNICIPAL TOTAL	110	28	309	200	647

Source: Wellington County, Planning and Development Department, 2013

^{*} includes vacant lots in plans of subdivision that are building out and all vacant lots of record.

SCHEDULE 7

TOWNSHIP OF GUELPH/ERAMOSA HISTORICAL RESIDENTIAL BUILDING PERMITS YEARS 2002 - 2012

	RESIDENTIAL BUILDING PERMITS						
Year	Singles & Semi Detached	Multiples ¹	Apartments ²	Total			
2002	90	0	0	0.0			
2002 2003	89 74	9	0	98 82			
2003	74	6	0 6	89			
2004	107	30	0	137			
2006	61	1	3	65			
Sub-total	408	54	9	471			
Average (2002 - 2006)	82	11	2	94			
% Breakdown	86.6%	11.5%	1.9%	100.0%			
2007	109	31	0	140			
2008	32	12	0	44			
2009	14	27	0	41			
2010	27	15	0	42			
2011	15	0	0	15			
2012	14	0	0	14			
Sub-total	211	85	0	296			
Average (2007 - 2011)	39	17	0	56			
% Breakdown	71.3%	28.7%	0.0%	100.0%			
2002 - 2012							
Total	619	139	9	767			
Average	56	13	1	70			
% Breakdown	80.7%	18.1%	1.2%	100.0%			

Sources:

Building Permits - Statistics Canada Publication, 64-001XIB

- 1. Includes townhomes and apartments in duplexes.
- 2. Includes bachelor, 1 bedroom and 2 bedroom+ apartments.

SCHEDULE 8a

TOWNSHIP OF GUELPH/ERAMOSA PERSONS PER UNIT BY AGE AND TYPE OF DWELLING (2006 CENSUS)

Age of								
Dwelling	< 1 BR	1 BR	2 BR	3/4 BR	5+ BR	Total	Adjusted PPU ¹	20 Year Average
1-5	=	-	2.053	3.356	-	3.175	3.17	
6-10	=	-	=	3.509	-	3.314	3.31	
11-15	=	-	=	3.605	-	3.708	3.70	
16-20	=	-	-	3.271	-	3.284	3.28	3.37
20-25	=	-	-	2.822	=	2.686	2.69	
25-35	=	-	-	2.947	=	2.923	2.92	
35+	=	-	1.833	2.708	3.632	2.620	2.62	
Total	-	2.000	1.837	3.038	4.170	2.960		

^{1.} The Census PPU has been adjusted to account for the downward PPU trend which has been recently experienced in both new and older units, largely due to the aging of the population. Due to data limitations, upper tier PPU data (Wellington County) has been used for medium and high density occupancy trends.

Note: Does not include Statistics Canada data classified as 'Other'

PPU Not calculated for samples less than or equal to 50 dwelling units, and does not include institutional population

^{2.} Includes townhomes and apartments in duplexes.

^{3.} Includes bachelor, 1 bedroom and 2 bedroom+ apartments.

SCHEDULE 8b

WELLINGTON COUNTY PERSONS PER UNIT BY AGE AND TYPE OF DWELLING (2006 CENSUS)

Age of		SINGLES AND SEMI-DETACHED						
Dwelling	< 1 BR	1 BR	2 BR	3/4 BR	5+ BR	Total	Adjusted PPU ¹	20 Year Average
1-5	=	2.600	2.109	3.265	4.768	3.179	3.15	
6-10	-	2.036	2.096	3.297	4.773	3.213	3.19	
11-15	-	2.294	2.037	3.222	4.306	3.160	3.14	
16-20	-	-	2.068	3.252	4.221	3.228	3.21	3.17
20-25	-	-	2.387	3.015	4.467	2.989	2.98	
25-35	-	1.267	2.045	2.847	3.785	2.815	2.81	
35+	-	1.551	1.957	2.796	4.079	2.676	2.67	
Total	2.435	1.828	2.024	3.003	4.257	2.918		

Age of			MULT	PLES ²				
Dwelling	< 1 BR	1 BR	2 BR	3/4 BR	5+ BR	Total	Adjusted PPU ¹	20 Year Average
1-5	-	1.714	1.841	2.507	-	2.326	2.32	
6-10	-	1.929	1.839	2.669	-	2.427	2.42	
11-15	-	1.650	2.167	3.049	-	2.739	2.73	
16-20	-	2.333	2.000	2.575	-	2.414	2.41	2.47
20-25	-	-	2.136	2.716	-	2.500	2.50	
25-35	-	1.813	2.000	2.852	-	2.627	2.62	
35+	-	1.380	1.912	2.668	2.944	2.268	2.27	
Total	1.611	1.611	1.946	2.707	3.237	2.438		

Age of			APARTI	MENTS ³				
Dwelling	< 1 BR	1 BR	2 BR	3/4 BR	5+ BR	Total	Adjusted PPU ¹	20 Year Average
1-5	-	1.304	1.676	-	-	1.730	1.73	
6-10	-	1.156	1.614	2.182	-	1.495	1.49	
11-15	1.182	1.400	1.711	3.526	-	1.826	1.82	
16-20	-	1.354	1.782	2.667	-	1.737	1.73	1.69
20-25	-	1.448	1.873	2.762	-	1.803	1.80	
25-35	1.281	1.358	2.032	3.000	-	1.853	1.85	
35+	1.169	1.330	1.881	2.729	4.071	1.730	1.73	
Total	1.270	1.345	1.879	2.839	5.588	1.764		

Age of			ALL DENSIT	TY TYPES		
Dwelling	< 1 BR	1 BR	2 BR	3/4 BR	5+ BR	Total
1-5	-	1.987	1.974	3.126	4.795	2.947
6-10	1.571	1.635	1.934	3.175	4.840	2.946
11-15	1.917	1.662	1.912	3.204	4.290	2.877
16-20	-	1.644	1.930	3.185	4.125	2.953
20-25	1.727	1.453	2.059	2.972	4.132	2.655
25-35	1.450	1.378	2.031	2.854	3.899	2.521
35+	1.227	1.372	1.926	2.785	3.938	2.444
Total	1.440	1.458	1.955	2.963	4.183	2.650

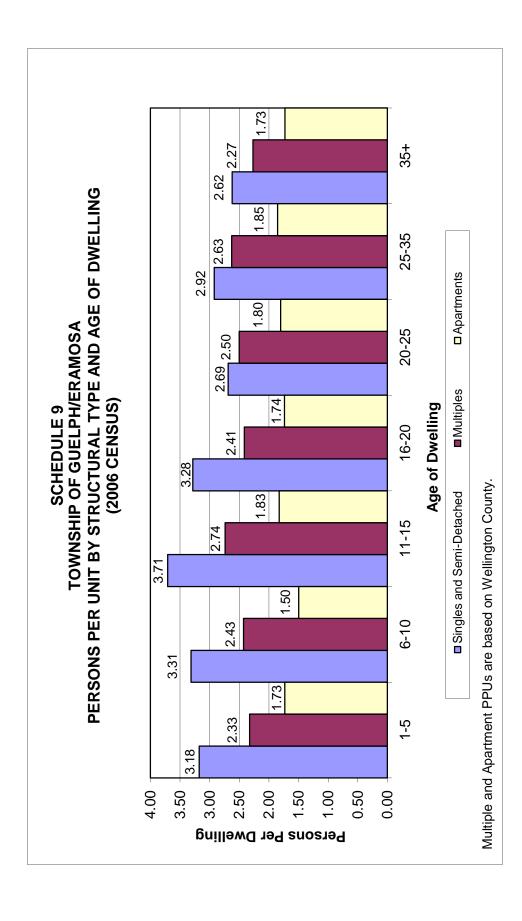
^{1.} The Census PPU has been adjusted to account for the downward PPU trend which has been recently experienced in both new and older units, largely due to the aging of the population.

Note: Does not include Statistics Canada data classified as 'Other' - Value of 635

Note: Does not include institutional population

^{2.} Includes townhomes and apartments in duplexes.

^{3.} Includes bachelor, 1 bedroom and 2 bedroom+ apartments.



EMPLOYMENT FORECAST, 2013 TO 2033 TOWNSHIP OF GUELPH/ERAMOSA SCHEDULE 10a

					Activity Rate	/ Rate							Employment	ment			Employment
Period	Population	Primary	Work at Home	Industrial	Commercial/ Population Related	Institutional	Total	NFPOW	Total Including NFPOW	Primary	Work at Home	Industrial	Commercial/ Population Related	Institutional	NFPOW 1	Total Employment (Including NFPOW and WAH)	Total (Excluding NFPOW and Work at Home)
2006	12,066	0.017	0.084	0.127	0.070	0.032	0.331	0.031	0.362	210	1,010	1,535	850	385	380	4,370	2,980
2011 2	12,380	0.017	0.063	0.124	690.0	0.031	0.304	0.053	0.357	210	780	1,535	850	385	929	4,415	2,980
Mid 2013	12,456	0.017	0.064	0.124	0.072	0.031	0.308	0.054	0.362	210	799	1,550	894	385	675	4,513	3,039
Mid 2023	13,549	0.015	0.068	0.131	0.081	0.031	0.326	0.056	0.383	210	927	1,768	1,097	420	292	5,188	3,496
Mid 2033	14,927	0.014	0.072	0.131	0.089	0.032	0.338	0.056	0.394	210	1,075	1,955	1,328	478	820	2,867	3,972
							Increm	Incremental Change	el								
2011 2 - Mid 2013	92	-0.0001	0.0012	0.0005	0.0031	-0.0002	0.0045	0.0013	0.0057	0	19	15	44	0	20	86	69
Mid 2013 - Mid 2023	1,093	-0.0014	0.0043	0900'0	0.0092	0.0001	0.0183	0.0023	0.0206	0	128	218	203	35	91	675	456
Mid 2013 - Mid 2033	2,471	-0.0028	0.0078	0.0065	0.0172	0.0011	0.0299	0.0018	0.0317	0	276	405	435	63	146	1,353	932
							Ann	Annual Average									
2011 ² - Mid 2013	38	-0.0001	0.0006	0.0002	0.0016	-0.0001	0.0022	0.0006	0.0029	0	10	8	22	0	10	49	30
Mid 2013 - Mid 2023	109	-0.00014	0.00043	0900000	0.00092	0.00001	0.00183	0.00023	0.00206	0	13	22	20	4	6	29	46
Mid 2013 - Mid 2033	124	-0.00014	0.00039	0.00033	0.00086	0.00005	0.00150	0.00000	0.00159	0	14	20	22	5	7	89	47

Source: Watson & Associates Economists Ltd., 2013. Derived from Wellington County Official Plan May 6, 1999, office consolidation, February 2011.

1. Statistics Canada defines no fixed place of work (NFPOW) employees as "persons who do not go from home to the same work place location at the beginning of each shift". Such persons include building and landscape contractors, travelling salespersons, independent truck drivers, etc.

2. The 2011 total employment estimate is based on Statistics Canada table 99-012-X2011032 (Usual Place of Work) and the 2011 NHS Census Profile (Work at Home). Employment by major employment sector (ICI) is based on a combination of historical trend analysis and Statistic Canada Non Residential building permits data activity.

SCHEDULE 10b TOWNSHIP OF GUELPH/ERAMOSA

EMPLOYMENT (EXCLUDING WORK AT HOME AND NO FIXED PLACE OF WORK) AND GROSS FLOOR AREA (GFA) FORECAST, 2013 TO 2033

				Employment	nt		Gross F	Gross Floor Area in Square Feet (Estimated)¹	uare Feet (Estin	nated)¹
Period	Population	Primary	Industrial	Commercial/ Population Related	Institutional	Total	Industrial	Commercial/ Population Related	Institutional	Total
2006	12,066	210	1,535	850	385	2,980				
2011 2	12,380	210	1,535	850	385	2,980				
Mid 2013	12,456	210	1,550	894	385	3,039				
Mid 2023	13,549	210	1,768	1,097	420	3,496				
Mid 2033	14,927	210	1,955	1,328	478	3,972				
				Incremental Change	Change					
2011 ² - Mid 2013	9/	0	15	44	0	69				
Mid 2013 - Mid 2023	1,093	0	218	203	35	456	261,387	111,902	24,509	397,798
Mid 2013 - Mid 2033	2,471	0	405	435	93	932	486,062	238,976	64,863	789,901
				Annual Average	erage					
2011 ² - Mid 2013	38	0	8	22	0	30				
Mid 2013 - Mid 2023	109	0	22	20	4	46	26,139	11,190	2,451	39,780
Mid 2013 - Mid 2033	124	0	20	22	2	47	24,303	11,949	3,243	39,495
Source Works of Associates Especiated 1 to 2012 Bosined from Wollington	O 0000 Pt 10	illa / M. sar and Landing	Trade College	Official Plan	000 office	County Official Plan May 6 4000 affine according to Echanomy 2014	7 704 4			

Source: Watson & Associates Economists Ltd., 2013. Derived from Wellington County Official Plan May 6, 1999, office consolidation, February 2011.

1. Square Foot Per Employee Assumptions

2. The 2011 total employment estimate is based on Statistics Canada table 99-012-X2011032 (Usual Place of Work) and the 2011 NHS Census Profile (Work at Home). Employment by major employment sector (ICI) is based on a combination of historical trend analysis and Statistic Canada Non Residential building permits data activity.

SCHEDULE 10c TOWNSHIP OF GUELPH/ERAMOSA ESTIMATE OF THE ANTICIPATED AMOUNT, TYPE AND LOCATION OF DEVELOPMENT FOR WHICH DEVELOPMENT CHARGES CAN BE IMPOSED

932	789,901	64,863	238,976	486,062	2013 - 2033	Guelph/Eramosa
456	397,798	24,509	111,902	261,387	2013 - 2023	Township of
770	671,822	55,134	179,232	437,456	2013 - 2033	צמש
379	340,008	20,833	83,927	235,248	2013 - 2023	Critical
162	118,079	9,729	59,744	48,606	2013 - 2033	DOOMSOO!
22	57,791	3,676	27,976	26,139	2013 - 2023	Doomsood
INCREASE	GFA S.F.	GFA S.F.	GFA S.F.	GFA S.F.		LOCATION
EMPLOYMENT ¹	TOTAL NON- RES	INSTITUTIONAL	COMMERCIAL	INDUSTRIAL	TIMING	DEVELOPMENT

1. Emp-loyment forecast excludes work at home employment and employees with no fixed place of work.

H:\Guelph-Eramosa\2013 DC Study\Growth\ Guelph Eramosa Growth Model - July 5

SCHEDULE 11
TOWNSHIP OF GUELPH/ERAMOSA
NON-RESIDENTIAL CONSTRUCTION VALUE
YEARS 2002 - 2012
(000's 2012 \$)

YEAR		pul	Industrial			Commercial	ercial			Instit	Institutional				Total	
	New	Improve	Additions	Total	New	Improve	Additions	Total	New	Improve	Additions	Total	New	Improve	Additions	Total
2002	2,249	340	0	2,589	490	1,064	0	1,555	1,517	194	0	1,711	4,255	1,599	0	5,855
2003		454	0	3,061	53	2	0	59	1,256		0	1,269	3,916		0	4,388
2004	2,031	86	366	2,494	0	444	1,831	2,275	0	117	0	117	2,031	629	2,197	4,886
2005		178	0	2,951	0	0	434		154		0	693	2,926		434	4,078
2006		84	0	3,731	929	208	0	784	4,722		0	5,053	8,946		0	9,568
2007		45	0	1,970	2,506	581	0	3,087	0	1,313	5,691	7,004	4,431	•	5,691	12,062
2008		433	0	1,048	0	739	0	739	162	0	728	890	176	`	728	2,677
2009	1,411		0	1,678	4,555	1,021	0	5,576	1,584	0	1,925	3,508	7,549	`	1,925	10,762
2010		350	0	1,040	0		335	984	0	0	0	0	069	666	335	2,024
2011	786	85	0	871	5,300	210	0	5,510	37	155	0	192	6,123	450	0	6,573
2012	1,746	262	0	2,008	3,150		2,760	6,273	0	970	0	970	4,896	1,595	2,760	9,251
Subtotal	20,479	2,597	998	23,442	16,631	2	5,359	7	9,431	3,632	8,344	21,407	46,541	11,514	14,069	72,124
Percent of Total	82%	11%	2%	100%	61%	19%	20%	100%	44%	17%	39%	100%	92%	16%	20%	100%
Average	1,862	236	33	2,131	1,512	480	487	2,480	857	330	759	1,946	4,231	1,047	1,279	6,557
2002 - 2012																
Period Total				23,442				27,275				21,407				72,124
2002 - 2012 Average				2,131				2,480				1,946				6,557
% Breakdown				32.5%				37.8%				29.7%				100.0%

SOURCE: STATISTICS CANADA PUBLICATION, 64-001-XIB

Note: Inflated to year-end 2011 (January, 2012) dollars using Reed Construction Cost Index

SCHEDULE 12 TOWNSHIP OF GUELPH/ERAMOSA EMPLOYMENT TO POPULATION RATIO BY MAJOR EMPLOYMENT SECTOR, 2001 TO 2006

		Ye	ear	Change	
		2001	2006	01-06	Comments
	Employment by industry				
1.0	Primary Industry Employment				Categories which relate to
1.1	All primary	395	425	30	local land-based resources.
	Sub-total Sub-total	395	425	30	
2.0	Industrial and Other Employment				
2.1	Manufacturing	400	630	230	Categories which relate
2.2	Wholesale trade	365	600	235	primarily to industrial land
2.3	Construction	255	340	85	supply and demand.
2.4	Transportation, storage, communication and other utility	148	260	113	
	Sub-total	1,168	1,830	663	
3.0	Population Related Employment				
3.1	Retail trade	325	330	5	Categories which relate
3.2	Finance, insurance, real estate operator and insurance agent	80	65	-15	primarily to population
3.3	Business service	243	345	103	growth within the
3.4	Accommodation, food and beverage and other service	410	520	110	municipality.
	Sub-total	1,058	1,260	203	
4.0	<u>Institutional</u>				
4.1	Government Service	70	45	-25	
4.2	Education service, Health, Social Services	465	430	-35	
	Sub-total Sub-total	535	475	-60	
	Total Employment	3,155	3,990	835	
	Population	11,174	12,066	892	
	Employment to Population Ratio				
	Industrial and Other Employment	0.10	0.15	0.05	
	Population Related Employment	0.09	0.10	0.01	
	Institutional Employment	0.05	0.04	-0.01	
	Primary Industry Employment	0.04	0.04	0.00	
	Total	0.28	0.33	0.05	

Source: Statistics Canada Employment by Place of Work

Note: 1996-2006 employment figures are classified by Standard Industrial Classification (SIC) Code

APPENDIX B LEVEL OF SERVICE

APPENDIX B - LEVEL OF SERVICE CEILING

SUMMARY OF SERVICE STANDARDS AS PER DEVELOPMENT CHARGES ACT, 1997 TOWNSHIP OF GUELPH/ERAMOSA

Social Contract	Augustant Aug		16	10 Year Average Service Standard			Maximum
Service Category	ado-conferio	Cost (per capita)		Quantity (per capita)	Quality (Quality (\$ per item)	Ceiling LOS
	Roads	\$16,049.30	0.0181	0.0181 km of roadways	886,702	886,702 per lane km	39,657,820
Roads and Related	Roads and Related Depots and Domes	\$215.10	1.2021	1.2021 ft² of building area	179	179 per ft²	531,512
	Roads and Related Vehicles	\$187.57	0.0018	0.0018 No. of vehicles and equipment	104,206	104,206 per vehicle	463,485
	Fire Facilities	\$307.05	1.1630	1.1630 ft² of building area	264	264 per ft²	758,721
Fire	Fire Vehicles	\$188.14	0.0007	0.0007 No. of vehicles	268,771	268,771 per vehicle	464,894
	Fire Small Equipment and Gear	\$26.47	0.0028	0.0028 No. of equipment and gear	9,454	9,454 per Firefighter	65,407
	Parkland Development	\$691.85	0.0106	0.0106 No. of developed parkland acres	65,269	65,269 per acre	756,192
27.00	Parkland Amenities	\$434.64	0.1934	0.1934 No. of parkland amenities	2,247	2,247 per amenity	475,062
2	Parkland Trails	\$7.10	0.1675	0.1675 Linear Metres of Paths and Trails	42	42 per lin m.	7,760
	Parks Vehicles and Equipment	\$38.18	0.0012	0.0012 No. of vehicles and equipment	31,817	31,817 per vehicle	41,731
Recreation	Indoor Recreation Facilities	\$576.28	3.5160	3.5160 ft² of building area	164	164 per ft²	629,874

Township of Guelph/Eramosa Service Standard Calculation Sheet

Service: Roads Unit Measure: km of roadways

Quantity Measure

Description 2003 2004 2005 2006 Sollector Roads 218 218 218 220 An in the control of the c	2004 2005 200	2007					2013 Value
218 218	218 218	7007	2008	2010	2011	2012	2012 = (\$/km)
	017	220	220 2	220 220	222	222	\$883,800
Total 218 218 220	218 218	220	220 2	220 220	222	222	

10 Year Average	2003-2012
Quantity Standard	0.0181
Quality Standard	\$886,702
Service Standard	\$16.049

12,456 0.0178

12,380

12,396

12,427

12,434

12,135

12,066 0.0182

11,765

11,606

11,461

Population Per Capita Standard

(before deductions) 20° sulation		
ation	DC Amount (before deductions)	20 Year
	Forecast Population	2,471
	\$ per Capita	\$16,049
	Eligible Amount	\$39,657,820

Township of Guelph/Eramosa Service Standard Calculation Sheet

Service: Depots and Domes Unit Measure: ft² of building area

Quantity Measure

Description	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013 Bld'g Value (\$/ft²)	Value/ft² with land, site works, etc.
County Road 124 Works Garage	7,100	7,100	7,100	7,100	7,100	7,100	7,100	7,100	7,100	7,100	\$160	\$ 185
Rockmosa Shed (Drill Hall)	1,400	ı	1	1	ı	ı	1	1	1	-	\$80	\$ 92
Marden Works Garage	6,500	6,500	6,500	6,500	6,500	6,500	6,500	6,500	6,500	6,500	\$160	\$ 185
Salt/Sand Storage	800	800	800	800	800	800	800	800	800	800	\$80	\$ 92
							-					
Total	15,800	14,400	14,400	14,400	14,400	14,400	14,400	14,400	14,400	14,400		

10 Year Average	2003-2012
Quantity Standard	1.2021
Quality Standard	\$179
Service Standarc	\$215

12,456 1.1561

12,380

12,396

12,427

12,434

12,135 1.1867

12,066

11,765

11,606

11,461

Population Per Capita Standarc

Quality Standard	\$179
Service Standarc	\$215
	1
DC Amount (before deductions)	20 Year
Forecast Population	2,471
\$ per Capita	\$215
Eligible Amount	\$531.512

Roads and Related Vehicles No. of vehicles and equipment

Service: Unit Measure: Quantity Measure

Description 2003 2004 2,000 gallon Water Tank 1 1 4 WD Loader 1 1 4 WD One Ton Utility Dump 1 1 855 JD Garden Tractor 1 1 Asphalt Zipper 1 1 Backhoe/Loader 1 1 GPS FeetFinder 1 1 Line Painter 1 1 Pick-up Trucks 3 3 S/A Combination dump/sander with 3	2005	2006	2007	2008	2009	2010	2011	2012	2013 Value (\$/Vehicle)
Vater Tank 1 Utility Dump In Tractor I er er er on dumb/sander with			1			-	1		1100
n Tractor n Tractor er er on dumb/sander with				_	1		-	1	\$11,700
ler with			_	-	-	-	-	_	\$248,600
ler with		-	_	-	-	-	-	_	\$102,400
			٠						\$62,100
	~ ~			-	-	-	-	_	\$116,000
	-	_	_	-	-	-	-	_	\$145,000
	-	4	5	2	2	2	2	2	\$3,000
		1	1	1	1	1	1	1	\$324,500
				1	1	1	1	1	\$6,400
S/A Combination dump/sander with	3	3	4	4	4	4	4	4	\$34,500
	7	-	7	7	7	C	C	C	000 22
Plow/Wing						7	7	7	006,7714
Tandem Dump Trucks 3	3	4 4	4	4	4	4	4	4	\$200,400
Trackless MTV5 with attachments			1	1	1	1	1	1	\$162,500
Wood chipper 1	1	1	1	1	1	1	1	1	\$62,100
2008 GMC C5500 4WD Top Kick					1	1	1	1	\$94,100
Float King Trailer					1	1	1	1	\$25,500
Tower Light					_	_	~	_	\$11,600
Hydraulic Sander/Salter							1	1	\$10,300
Hot Mix Box (Transporter)							1	1	\$19,400
									\$0
Total 14	14	19 20	21	23	56	27	29	29	

Population	11,461	11,606	11,765	12,066	12,135	12,434	12,427	12,396	12,380
Per Capita Standard	0.00120	0.00120	0.00160	0.00170	0.00170	0.00180	0.00210	0.00220	0.00230

10 Year Average	2003-2012
Nuantity Standard	0.0018
Juality Standard	\$104,206
ervice Standard	\$188

08010W 1001 01	2000 2012
Quantity Standard	0.0018
Quality Standard	\$104,206
Service Standard	\$188
DC Amount (before deductions)	20 Year
Forecast Population	2,471
\$ per Capita	\$188
Eligible Amount	\$463,485

Fire Facilities ft² of building area Service: Unit Measure: *Quantity Measure*

Description	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013 Bld'g Value/ft² Value site works, (\$/ft²)	Value/ft² with land, site works, etc.
Fire Station - Rockwood Main St N	14,075	14,075	14,075	14,075	14,075	14,075	14,075	14,075	14,075	14,075	\$237 \$ 264.00	\$ 264
					000				000000000000000000000000000000000000000	***************************************		
Total	14,075	14,075	14,075	14,075	14,075	14,075	14,075	14,075	14,075	14,075		

10 Year Average	2003-2012
Quantity Standard	1.1630
Quality Standard	\$264
Service Standarc	\$307

12,456

12,380 1.1369

12,396 1.1354

12,427 1.1326

12,434 1.1320

12,135

12,066 1.1665

11,765

11,606

11,461

Population Per Capita Standarc

Quantity Standard	1.1630
Quality Standard	\$264
Service Standarc	\$307
DC Amount (before deductions)	20 Year
Forecast Population	2,471
\$ per Capita	\$307
Fligible Amoun	\$758,721

Fire Vehicles No. of vehicles Service: Unit Measure: Quantity Measure

additity incasure											
Description	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013 Value (\$/Vehicle)
Pumpers	2	2	1	1	1	1	1	1	1	1	\$650,000
Tankers	2	2	-	-	-	-	-	_	_	-	\$400,000
Equipment Van (Staff & Equipment Mover)	1	-	-	-	-	-	-	1	-	1	\$43,000
Portable Generator	_	-	-	-	-	-	-	_	-	1	\$52,500
Boat	1	-	-	-	-	-	-				\$7,700
Rescue	-	-	-	-	-	-	-	_	-	1	\$214,300
Tanker/Pumper	_	-	-	-	-	-	-	_	-	1	\$680,000
Off Road Utility Vehicle - Gator				1	1	1	1	1	1	l .	\$16,400
Total	6	6	7	8	8	8	8	7	7	7	

10 Year Average	2003-2012
Quantity Standard	0.0007
λuality Standard	\$268,771
Convice Ctandard	00100

12,456

12,380

12,396

12,427

12,434

12,135

12,066

11,765

11,606 0.00080

0.00080 11,461

Population Per Capita Standard

\$464 894	Flinible Amount
\$188	\$ per Capita
2,471	Forecast Population
20 Year	DC Amount (before deductions)
\$188	Service Standard
\$268,771	Quality Standard
0.0007	Quantity Standard

Fire Small Equipment and Gear No. of equipment and gear Service: Unit Measure: *Quantity Measure*

Description	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013 Value (\$/item)
Equipped Firefighters	27	28	28	28	30	30	30	30	30	33	\$5,600
Washer/Dryer for Gear		2	2	2	2	2	2	2	2	2	\$22,700
Gear Storage System		-	-	-	-	-	-	-	-	_	\$16,100
Generator - Fire Hall				_	_	-	_	_	-	_	\$97,300
Air Compressor		-	-	-	-	-	-	-	-	_	\$38,000
Total	27	32	32	33	35	32	35	35	35	38	

Population	11,461	11,606	11,765	12,066	12,135	12,434	12,427	12,396	12,380	12,456
Per Capita Standard	0.00240	0.00280	0.00270	0.00270	0.00290	0.00280	0.00280	0.00280	0.00280	0.00310

10 Year Average	2003-2012
Quantity Standard	0.0028
Quality Standard	\$9,454
Service Standard	\$26

DC Amount (before deductions)	20 Year
Forecast Population	2,471
\$ per Capita	\$26
Eligible Amount	\$65,407

Parkland Development No. of developed parkland acres Service: Unit Measure:

Quantity Measure

	125.0	125.0	125.0	129.8	129.8	129.8	128.8	128.8	128.8	128.8	Total
\$65,400	0.5	0.5	0.5		•					-	Parkette #3
\$65,400	0.5	0.5	0.5		•	•					Parkette #2
\$65,400	0.5	0.5	0.5	1	1	1	1	1	1	1	Parkette #1
\$65,400	7.9	7.9	7.9	7.9	7.9	7.9	7.9	7.9	7.9	6.7	The Ridge
\$65,400	4.5	4.5	4.5	4.5	4.5	4.5	4.5	4.5	4.5	4.5	Promenade Park
\$65,400	1.5	1.5	1.5	1.5	1.5	1.5	1.5	1.5	1.5	1.5	Shadow Beech
\$65,400	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	Ridge Road Park
\$65,400	1.0	1.0	1.0	1.0	1.0	1.0	,	1	,	1	John Jolliffe Park
\$65,400	0.9	0.9	0.9	0.9	0.9	0.9	0.9	0.9	0.9	0.9	Sarah Ranson Woodlot and Trails
\$65,400	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	Max Storey
\$65,400	0.9	0.9	0.9	0.9	0.9	0.9	0.9	0.9	0.9	0.9	Cross Creek
\$65,400	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	Valentino Park
\$65,400	57.7	57.7	57.7	64.0	64.0	64.0	64.0	64.0	64.0	64.0	Marden Park
\$65,400	3.0	3.0	3.0	3.0	3.0	3.0	3.0	3.0	3.0	3.0	James Lynch Park (Everton)
\$65,400	1.5	1.5	1.5	1.5	1.5	1.5	1.5	1.5	1.5	1.5	David Masson Park (Landrex)
\$65,400	10.0	10.0	10.0	10.0	10.0	10.0	10.0	10.0	10.0	10.0	Rockmosa Park
\$65,400	8.0	8.0	8.0	8.0	8.0	8.0	8.0	8.0	8.0	8.0	Lloyd Dyer
\$65,400	12.0	12.0	12.0	12.0	12.0	12.0	12.0	12.0	12.0	12.0	Eden Mills Park
(\$/Acre)	2012	2011	2010	5003	2008	7007	2006	5002	2004	2003	Description
2013 Value	0.00	7	0.70		C	000	000		7000	000	

Population	11,461	11,606	11,765	12,066	12,135	12,434	12,427	12,396	12,380	12,456
Per Capita Standard	0.01120	0.01110	0.01100	0.01070	0.01070	0.01040	0.01040	0.01010	0.01010	0.01000

\$695
\$65,266
0.0106
10 Year Average 2003-2012

uantity Standard	0.0106
uality Standard	\$65,269
ervice Standard	\$692
DC Amount (before deductions)	10 Year
orecast Population	1,093
per Capita	\$692
ligible Amount	\$756.192

Township of Guelph/Eramosa Service Standard Calculation Sheet Service: Unit Measure:

Parkland Amenities No. of parkland amenities

																																_	B	-9	
2013 Value (\$/item)	\$0	\$214,100	\$32,900	\$11,900	\$18,800	\$11,800	\$8,700	\$4,300	\$7,000	\$21,100		\$214,100	\$34,300	\$26,800	\$240,800	\$180,000	\$2,000	\$74,900	\$20	\$15,500	\$2,700	\$28	\$6,900	\$7,600		\$375,000	\$1,700	\$116,800	\$214,100	\$107,100	\$2,000	\$80,400	\$23,600	\$357,100	001
2012		-	1	_	_	_	-	_	_	-		-	-	-	_	_			1,940	_	_	75	2	-		1	1	-	_	-		2	1	_	,
2011		-	_	~	-	_	_	_	_	ı		-	~	-	-	-		1	1,940	1	_	75	4	_		7	7	-	-	-		2	7	~	
2010		-	1	_	_	_	_	_	_			-	1	-	1	-	_		1,940	1	_	75	4	-		1	1	-	_	_		2	1	_	•
2009		-	1	1	_	_	_	1	_	1		1	1	_	1	1	_		1,940	1	_	75	4	-		1	1	-	_	_		2	1	-	
2008		_	_	1	_	_	_	_	-	1		_	1	_	1	1	_		1,940	-	_	75	4	_		1	1	-	_	_		2	1	_	
2007		-	_	_	_	-	-	_	-	1		-	-	-	-	1		I	1,940	1	_	75	4			_	-	_	_	-		2	1	_	
2006		_	1	-	_	_	_	_	_	1		_	1	_	1	_		_	1,940	_	_	75	4	_		1	1	-	_	_		2	1	-	
2005		_	_	-	_	_	_	_	_	1		-	1	-	1	-		_	1,940		_	75	4	_		1	1	-	_	_	_		1	-	•
2004		-	_	1	_	_	_	1	_			_	1	-	1	1	_	_	1,940	1	_	75	4	-		1	1	-	_	_	_		1	1	,
2003		-	_	~	_		_	-	_	1		_	-	_	_	1			1,940		_	75	4	_		_	-	_	_	_	_		-	_	•
Description	Eden Mills	Lighted Baseball Diamond	Food Booth and Equipment Shed	Basketball Court	Play Structure	Play Ground Equipment	Soccer Pitch	Soccer storage shed	Park furnishings*	Pre-cast building	Lloyd Dyer	Lighted Baseball Diamond	Multi-use Pad/Outdoor Rink	Playground Equipment	Drill Hall 1600sq/ft	Food Booth and Washrooms	Equipment Storage Shed	Small Picnic Area	Park perimeter fencing 8ft (lin ft)	Batting Cage	Pitchers warm up area	Fenced storage compound 12ft (lin ft)	bleachers	Park furnishings*	Rockmosa	Triple Tennis Court asphalt	Flag Pole	Club House 700sq/ft	Lighted Baseball Diamond	Soccer Pitch	3/4 Soccer Pitch	Mini Field	Playground Equipment	Food Booth/Washrooms 24'x60'	

Guelph-Eramosa 2013 DC Model

Township of Guelph/Eramosa Service Standard Calculation

Sheet Service:

Unit Measure:

Quantity Measure

Parkland Amenities No. of parkland amenities

Description	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013 Value (\$/item)
Play Structure				-		_					\$75,000
Basketball Court	1	_	-	-	-		-		-	-	\$12,100
Batting Cage	1	1	-	1	-	_	-	_	-	1	\$15,500
bleachers	1	1	1	5	2	5	5	5	5	5	\$6,900
Splash Pad		•		•	1	_	-	_	-	_	\$192,900
David Masson (Landrex)											
Play Structure	1	_	_	_	_	_	_	1	_	1	\$23,000
Play Ground Equipment	1	1	1	1	1	1	1	-	1	1	\$4,700
Park furnishings*	1	1	1	1	1	1	_	_	-	-	\$5,000
Outdoor Rink	1	1		1	1		1		1	-	\$10,008
James Lynch (Everton)											
Play Structure	1	-	-	-	-	-	-	1	-	1	\$37,500
Basketball Court	1	-	-	-	-	-	-	1	-	1	\$13,400
Park furnishings*	_	_	_	_	-	_	-	-	_	1	\$2,000
Play Ground Equipment	1	_	_	_	1	-	1	1	-	1	\$2,000
Marden											
Outdoor Shelters (lg)	1	1	1	7	1	1	1	1	1	1	\$48,300
Outdoor Shelters (sm)	3	3	3	3	က	3	3	3	3	2	\$34,500
Washroom/Shower Building	7	7	-	~	_	•	7		7	-	\$283 900
1145sq/ft	-	-	-	-	-	-	-	-	-	-	,000 ,000
Park House	_	_	_	_	_	_	_	_	_	_	\$483,300
Maintenance Workshop 2400sq/ft	_	_	_	_	_	_	_	_	_	_	\$361,200
Camp Store	1	1	-	1	1	1	1	1	•	-	\$62,100
Storage Shed (Ig) Pigeon Shed	1	1	1	7	1	1	1	1	1	1	\$62,100
Storage Shed (sm)	_	_	_	-	-	•	1		1	1	\$37,500
Playground Equipment	_	_	_	_	_	_	_	_	_	_	\$24,900
Lighted Baseball Diamond	7	_	-	~	-	-	-	1	_	1	\$214,100
Ball Diamond	1	1	_	1	1	-	1	1	-	1	\$117,400
Beach	1	1	-	٦	-	ı	ı	ı	ı	ı	\$7,500
Campground 116 sites	1	1	-	٦	-	ı	ı	ı	ı	ı	\$37,500
ighted/irrigated Sports Field		ı	1	ı	ı	ı	•	_	_	_	\$450,000
Enabling garden	•		1		•		1	_	-	1	\$55,000
Fenced storage compound 10 ft (lin ft)	250	250	250	250	250	250	250	250	250	250	\$25
Park furnishings*		-		•	-		-	1	_	1	\$42,900
Gatehouse	1	1	1	1	1	1	1	1	1	1	\$24,900
Valentino						000000000000000000000000000000000000000					
Play Structure	_	_	_	_	-	-	_	1	_	-	\$31,700

Watson & Associates Economists Ltd.

Sheet Service: Unit Measure:

Parkland Amenities No. of parkland amenities

Quantity Measure

Description	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013 Value (\$/item)
Play Ground Equipment	1	1	1	1	1	1	1	1	1	1	\$4,800
Pre-cast building	•	1	1	•	_	_	_	_	-	_	\$5,900
Park furnishings*	•	1	1	-	_	-	-	-	-	1	\$4,400
Basketball Court	1	~	_	-	1	_	~	_	_	_	\$16,600
Cross Creek											
Play Structure & Equipment	1	~	_	_	1	_	_	_	-		\$53,000
Outdoor Ice Rink	1	_	_	-	1	_	~	7	1	_	\$9,900
Sports Field	1	_	-	-	1	-	-	1	-	_	\$2,000
Pre-cast building	1	1	1	1	_	1	-	1	1	_	\$5,400
Max Storey											
Play Structure	1	1	1	1	1	1	-	1	1	1	\$28,300
Play Field	1	7	-	-	1	-	~	7	1	1	\$2,000
Tot swing	-	1	1	1	ı	1	7	1	1	1	\$5,400
Park furnishings*	1	_	-	1	1	1	7	1	1	1	\$3,600
Sarah Ranson											
Park furnishings*	1	1	_	-	1	_	7	1	7	1	\$3,600
Hampson Cres Parkland											
Play Structure	ı	ı	1	ı	ļ	_	_	_	-		\$40,100
Park furnishings*	ı	ı	1	ı		_	_	_	_	_	\$6,400
Indian Trail											
Park furnishings*	-	-	-	-	-	-	-	-	1	1	\$5,000
Total	2,331	2,334	2,334	2,341	2,341	2,343	2,345	2,346	2,347	2,343	

Population 11,461 11,606 11,765 12,066 12,135 12,434 12,427 Per Capita Standard 0.20 0.20 0.19 0.19 0.19 0.19	
0 0.20 0.20 0.19 0.19 0.19 0	12,396 12,380
	0.19 0.19

\$435	
\$2,247	Quality Standard
0.1934	Quantity Standard
2003-2012	10 Year Average

DC Amount (before deductions)	10 Year
Forecast Population	1,093
\$ per Capita	\$435
Eligible Amount	\$475,062

^{*} Park Furnishings include:benches, picnic tables, bike racks, waste containers and signage

Service: Unit Measure: *Quantity Measure*

Parkland Trails Linear Metres of Paths and Trails

Addition modern o											
											2013 Value
Description	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	(\$/ Lin. Metre)
Hwy 7/Seaton SWM Pond Trails	ı		ı	168	168	168	168	168	168	168	\$39
Max Storey SWM Pond Trail	ı			420	420	420	420	420	420	420	\$39
Ridge Road Trail				148	148	148	148	148	148	148	\$39
Hampson SWM Pond Trail	,				1	335	335	335	335	335	\$39
Lloyd Dyer											
3" Deep Asphalt Roadway	1,164	1,164	1,164	1,164	1,164	1,164	1,164	1,164	1,164	1,164	\$20
Indian Trail											
Graded native material	ı	1	1	ı	1	1	1	1	1,000	1,000	\$10
Total	1,163.5	1,163.5	1,163.5	1,899.2	1,899.2	2,234.4	2,234.4	2,234.4	3,234.4	3,234.4	

Population	11,461	11,606	11,765	12,066	12,135	12,434	12,427	12,396	12,380	12,456
Per Capita Standard	0.10	0.10	0.10	0.16	0.16	0.18	0.18	0.18	0.26	0.26

10 Year Average	2003-2012
Quantity Standard	0.1675
Quality Standard	\$42
Service Standard	\$7
DC Amount (before deductions)	10 Year
Forecast Population	1,093
\$ per Capita	\$7
Eligible Amount	\$7,760

	•
DC Amount (before deductions)	10 Year
orecast Population	1,093
per Capita	\$7
ligible Amount	\$7.760

Parks Vehicles and Equipment No. of vehicles and equipment Service: Unit Measure: *Quantity Measure*

Description	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013 Value (\$/Vehicle)
Kubota B1750	1	1	1	1	1	1	1				\$38,600
Kubota F2560E	_	-	-	_	_	-	-	-	-		\$30,000
John Deere 955	1	1	1	1	1	1	1	1	1	1	\$30,000
John Deere 855	-	-	-	1	1	1	1	1	1	1	\$34,300
John Deer 935	1	-				٠					\$30,000
John Deere 4320		-	_	_	_	-	_	_	-	_	\$42,900
Toro 580D Groundsmaster		-	-	-		٠					\$66,400
Toro 4000D Groundsmaster					_	-	-	-	-	_	\$55,700
Grass Hopper Mid-deck mower	-	-	-	-	_	-	-				\$15,000
Case IH Farm Tractor with Loader	-	-				٠					\$35,900
2 WD Cab and Chassis #100	1	-	-	-	_	-	-	-	-	_	\$69,000
2006 Dodge 1500 Pickup				_	_	-	-	-	-	_	\$27,900
Full Size Pick-up Lease	-	-	-	1	ı		1	1	1		\$53,600
2007 Dodge 2500 Pick-up		1	1	1	_	_	-	-	-	-	\$48,200
2002 Astro Van	1	1	1	1	1	1	1	1	-	-	\$19,300
Dump Trailer	1	1	1	1	1	1	1	1	1	1	\$4,800
Van eyl Landscape Trailer	1	1	1	1	1	1	1	1	-	-	\$6,600
Straight Line Trailer	_	-	-	~	_	_	-	-	_	_	\$12,400
Full Size Rental Pick-up	-		-	-		0.3	0.3	0.3	0.3	0.3	\$53,600
1988 GMC 3500	1	1	1	1	1		-	-	-	-	\$36,400
Jacobson Wide area mower	-	-	-	-	-	-	1	1	1	1	\$50,000
Kubota 3680	-	1			-	-	-	1	1	1	\$24,000
JDJ Trailer		1			1	1			_	_	\$7,000
Kubota 3680		•			•					_	\$24,000
Chevrolet express panel van	-	-	-	-	-	-	-	-	1	1	\$40,000
Electric utility Vehicle	1	1	1	1	1	1	1	1	_	_	\$12,000
Total	13	15	13	14	15	14	15	14	15	15	
Population	11.461	11,606	11.765	12.066	12.135	12.434	12.427	12.396	12.380	12.456	
Per Capita Standard	0.00110	0.00130	0.00110	0.00120	0.00120	0.00120	0.00120	0.00120	0.00120	0.00120	

\$38	Service Standard
\$31,817	Quality Standard
0.0012	Quantity Standard
2003-2012	10 Year Average

085	
Quantity Standard	0.0012
Quality Standard	\$31,817
Service Standard	\$38
DC Amount (before deductions)	10 Year
Forecast Population	1,093
<pre>\$ per Capita</pre>	\$38
Eligible Amount	\$41,731

Township of Guelph/Eramosa

Service Standard Calculation Sheet

Service: Unit Measure: Quantity Measure

Indoor Recreation Facilities ft² of building area

duding model												
Description	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013 Blďg Value (\$/ft²)	Value/ft² with land, site works, etc.
Eden Mills Comm. & Senior Cnt.	5,276	5,276	5,276	5,276	5,276	5,276	5,276	5,276	5,276	5,276	\$150	\$169
Rockmosa Community Centre	12,285	12,285	12,285	12,285	12,285	12,285	12,285	12,285	12,285	12,285	\$150	\$169
Library Meeting Room	918	918	918	918	918	918	918	918	918	918	\$150	\$169
Other Facilities (storage, P.A. booths)	496	496	496	496	496	496	ı	ı	1	•	\$150	\$169
Marden Community Centre	2,519	2,519	2,519	2,519	2,519	2,519	2,519	2,519	2,519	2,519	\$202	\$226
Community Rec Room Firehall	803	803	803	803	803	803	803	803	803	803	\$150	\$169
Rockwood Town Hall	2,664	2,664	2,664	2,664	2,664	2,664	2,664	2,664	2,664	2,664	\$150	\$169
Rockwood (Lloyd Dyer) Drill Hall	1,400	1,400	1,400	1,400	1,400	1,400	1,400	1,400	1,400	1,400	\$150	\$169
Royal Distributing Athletic Performance Centre (RDAPC)	•		ı	,	ı	,	ı	56,000	56,000	56,000	\$128	\$147
Total	26,361	26,361	26,361	26,361	26,361	26,361	25,865	81,865	81,865	81,865		

Population	11,461	11,606	11,765	12,066	12,135	12,434	12,427	12,396	12,380	12,456
Per Capita Standard	2.3001	2.2713	2.2406	2.1847	2.1723	2.1201	2.0814	6.6041	6.6127	6.5723

10 Year Average	2003-2012
Quantity Standard	3.5160
Quality Standard \$164	\$164
Service Standard	\$576

antity Standard	3.5160
ality Standard	\$164
rvice Standard	\$576
DC Amount (before deductions)	10 Year
recast Population	1,093
er Capita	\$576
14: A	100000

DC Amount (before deductions)	10 Year
Forecast Population	1,08
\$ per Capita	\$57
Eligible Amount	\$629,87

APPENDIX C LONG TERM CAPITAL AND OPERATING COST EXAMINATION

APPENDIX C - LONG TERM CAPITAL AND OPERATING COST EXAMINATION

TOWNSHIP OF GUELPH/ERAMOSA ANNUAL CAPITAL AND OPERATING COST IMPACT

As a requirement of the *Development Charges Act, 1997* under subsection 10(2)(c), an analysis must be undertaken to assess the long-term capital and operating cost impacts for the capital infrastructure projects identified within the development charge. As part of this analysis, it was deemed necessary to isolate the incremental operating expenditures directly associated with these capital projects, factor in cost saving attributable to economies of scale or cost sharing where applicable, and prorate the cost on a per unit basis (i.e. sq.ft. of building space, per vehicle, etc.). This was undertaken through a review of the Township's approved 2012 Financial Information Return (FIR).

In addition to the operational impacts, over time the initial capital projects will require replacement. This replacement of capital is often referred to as life cycle cost. By definition, life cycle costs are all the costs which are incurred during the life of a physical asset, from the time its acquisition is first considered, to the time it is taken out of service for disposal or redeployment. The method selected for life cycle costing is the sinking fund method which provides that money will be contributed annually and invested, so that those funds will grow over time to equal the amount required for future replacement. The following factors were utilized to calculate the annual replacement cost of the capital projects (annual contribution = factor X capital asset cost) and are based on an annual growth rate of 2% (net of inflation) over the average useful life of the asset:

	LIFECYCLE CO	OST FACTORS
	AVERAGE USEFUL	
ASSET	LIFE	FACTOR
Water and Wasteater Services	80	0.005161
Roads	20	0.041157
Facilities	40	0.016556
Public Works Vehicles	10	0.091327
Fire Vehicles	15	0.057825
Fire Small Equipment & Gear	8	0.116510
Parkland Development	30	0.024650

Table C-1 depicts the annual operating impact resulting from the proposed gross capital projects at the time they are all in place. It is important to note that, while municipal program expenditures will increase with growth in population, the costs associated with the new infrastructure (i.e. facilities) would be delayed until the time these works are in place.

Table C-1 TOWNSHIP OF GUELPH/ERAMOSA OPERATING AND CAPITAL EXPENDITURE IMPACTS FOR FUTURE CAPITAL EXPENDITURES

	SERVICE	NET GROWTH RELATED EXPENDITURES	ANNUAL LIFECYCLE EXPENDITURES	ANNUAL OPERATING EXPENDITURES	TOTAL ANNUAL EXPENDITURES
4	O o o o o o o o o o o o o o o o o o o o				
<u>-</u>	wastewater Services 1.1 Treatment plants	1,959,312	10,100	0	10,100
	1.2 Sewers	4,937,746	25,500	0	25,500
2	Water Services				
	2.1 Distribution systems	1,849,892	6,500	0	9,500
რ	Roads and Related				
	3.1 Roads	0	0	0	0
	3.2 Depots and Domes	531,410	8,800	0	8,800
	3.3 PW Rolling Stock	284,000	25,900	0	25,900
4.	Fire Protection Services				
	4.1 Fire facilities	618,112	10,200	87,468	899'26
	4.2 Fire vehicles	339,286	19,600	48,012	67,612
	4.3 Small equipment and gear	65,400	2,600	9,255	16,855
ц	Contract Con				
i.	5.1 Parkland development, amenities & trails	1,060,711	26,100	71,925	98,025
		37,530	3,400	2,545	5,945
9	Indoor Recreation Services				
	6.1 Recreation facilities	813,922	13,500	43,447	56,947
7.	nini				
	7.1 Studies	241,325	0	0	0

APPENDIX D DEVELOPMENT CHARGE RESERVE FUND POLICY

APPENDIX D - DEVELOPMENT CHARGE RESERVE FUND POLICY

D.1 Legislative Requirements

The DCA, 1997 requires development charge collections (and associated interest) to be placed in separate reserve funds. Sections 33 through 36 of the Act provide the following regarding reserve fund establishment and use:

- a Township shall establish a reserve fund for each service to which the DC by-law relates; s.7(1), however, allows services to be grouped into categories of services for reserve fund (and credit) purposes, although only 100% eligible and 90% eligible services may be combined (minimum of two reserve funds);
- the Township shall pay each development charge it collects into a reserve fund or funds to which the charge relates;
- the money in a reserve fund shall be spent only for the "capital costs" determined through the legislated calculation process (as per s.5(1) 2-8);
- money may be borrowed from the fund but must be paid back with interest (O.Reg. 82/98, s.11(1) defines this as the Bank of Canada rate either on the day the by-law comes into force or, if specified in the by-law, the first business day of each quarter); and
- DC reserve funds may not be consolidated with other municipal reserve funds for investment purposes (s.37).

Annually, the Treasurer of the Township is required to provide Council with a financial statement related to the DC by-law(s) and reserve funds. This statement must also be forwarded to the Minister of Municipal Affairs and Housing within 60 days of the statement being filed with Council.

O.Reg. 82/98 prescribes the information that must be included in the Treasurer's statement, as follows:

- opening balance;
- closing balance;
- description of each service and/or service category for which the reserve fund was established;
- transactions for the year (e.g. collections, draws);
- list of credits by service or service category (outstanding at beginning of the year, given in the year and outstanding at the end of the year by holder);
- amounts borrowed, purpose of the borrowing and interest accrued during previous year;

- amount and source of money used by the Township to repay municipal obligations to the fund;
- schedule identifying the value of credits recognized by the Township, the service to which it applies and the source of funding used to finance the credit; and
- for each draw, the amount spent on the project from the DC reserve fund and the amount and source of any other monies spent on the project.

Based upon the above, Figure D-1 sets out the format for which annual reporting to Council should be provided.

D.2 DC Reserve Fund Application

Section 35 of the DCA states that:

"The money in a reserve fund established for a service may be spent only for capital costs determined under paragraphs 2 to 8 of subsection 5(1)."

This provision clearly establishes that reserve funds collected for a specific service are only to be used for that service.

Appendix D-1 SAMPLE DEVELOPMENT CHARGE RESERVE FUNDS STATEMENT TOWNSHIP OF GUELPH/ERAMOSA FOR THE YEAR

			Town Wide				Urban Area	
Reserve Fund	Roads and Related	Fire Protection Services	Eramosa - Parks	Indoor Recreation Services	Administration	Wastewater Treatment	Wastewater - Sanitary Sewers	Water Services
Balance as of January 1								
Plus:								
Development Charge Collections								
Accrued Interest								
Repayment of Monies Borrowed from Fund and Associated Interest								
SUB-TOTAL								
Less:								
Amount Transferred to Capital (or Other) Funds {1}								
Amounts Refunded								
Amounts Loaned to Other DC Service Category								
Credits {2}								
Monies Borrowed from Fund for Other Municipal Purposes								
SUB-TOTAL								
December 31 Closing Balance								

{1}See Attachment 1 for details {2}See Attachment 2 for details

Attachment 1

SAMPLE DEVELOPMENT CHARGE RESERVE FUND STATEMENT TOWNSHIP OF GUELPH/ERAMOSA FOR THE YEAR _____

	DISCOUN	TED SERVICES R	ESERVE FUND TR	ANSFERS	
Capital Project	DC Reserve Fund Draw	Operating Fund Draw	Other Reserves Fund Draw	Debt	Total

Attachment 2

DEVELOPMENT CHARGE RESERVE FUND STATEMENT TOWNSHIP OF GUELPH/ERAMOSA FOR THE YEAR _____

	LISTING OF	CREDITS UNDER	R DCA, 1997, s.38	BY HOLDER	
Credit Holder	Applicable DC Reserve Fund	Credit Balance - Beginning of Year	Additional Credits Granted During Year	Credits Used by Holder During Year	Credit Balance - End of Year

APPENDIX E LOCAL SERVICE POLICY

APPENDIX E - LOCAL SERVICE GUIDELINES

The following engineering infrastructure for the purposes of subdivision development will be paid for by the developer:

- Roads internal or external to the development, which are impacted upon by the development.
- 2. Traffic Lights internal or external to the development.
- 3. Storm Drainage internal to the development and external to the development.
- 4. Watermains internal to the development (servicing of vacant lands) and external to the development (where the development requires connection to the existing distribution system).
- 5. Sanitary Sewers internal or external (i.e. local connection) to the development.

APPENDIX F PROPOSED DEVELOPMENT CHARGE BY-LAW

F-1

THE CORPORATION OF THE TOWNSHIP OF GUELPH/ERAMOSA

BY-LAW NUMBER _____/2013

A by-law for the imposition of development charges

WHEREAS the *Development Charges Act, 1997* c. 27 (hereinafter called "the Act") provides that the council of a municipality may by by-law impose development charges against land for to pay for increased capital costs required because of increased need for services;

AND WHEREAS a development charges background study has been completed in accordance with the Act;

AND WHEREAS the Council of the Township of Guelph/Eramosa has given notice and held a public meeting on the 7th day of October, 2013 in accordance with the Act and the regulations thereto;

NOW THEREFORE THE COUNCIL OF THE TOWNSHIP OF GUELPH/ERAMOSA ENACTS AS FOLLOWS:

1.0 DEFINITIONS

- 1.1 In this by-law,
 - (1) "Act" means the *Development Charges Act*, S.O. 1997, c. 27, as amended, or any successor thereto;
 - "Accessory use" means where used to describe a use, building, or structure, that the use, building or structure is naturally and normally incidental, subordinate in purpose of floor area or both, and exclusively devoted to a principal use, building or structure;

- (3) "Apartment unit" means any residential dwelling unit within a building containing three or more dwelling units where access to each residential unit is obtained through a common entrance or entrances from the street level and the residential units are connected by an interior corridor;
- (4) "Bedroom" means a habitable room larger than seven square metres, including a den, study, or other similar area, but does not include a living room, dining room or kitchen;
- (5) "Benefitting area" means an are defined by a map, plan or legal description in a front-ending agreement as an area that will receive a benefit from the construction of a service;
- (6) "Board of education" means a board defined in subsection 1(1) of the Education Act, or any successor thereto;
- (7) "Building Code Act" means the *Building Code Act*, R.S.O. 1990, c.B.-13, as amended, or any successor thereto;
- (8) "Capital cost" means costs incurred or proposed to be incurred by the municipality or a local board thereof directly or by others on behalf of, and as authorized by, the municipality or local board,
 - (a) to acquire land or an interest in land, including a leasehold interest;
 - (b) to improve land;
 - (c) to acquire, lease, construct or improve buildings and structures;
 - (d) to acquire, lease, construct or improve facilities including,
 - (i) rolling stock with an estimated useful life of seven years or more,
 - (ii) furniture and equipment, other than computer equipment, and

- (iii) materials acquired for circulation, reference or information purposes by a library board as defined in the *Public Libraries Act*, R.S.O. 1990, c.P.-44; and
- (e) to undertake studies in connection with any of the matters referred to in clauses (a) to (d);

required for the provision of services designated in this by-law within or outside the municipality, including interest on borrowing for those expenditures under clauses (a), (b), (c) and (d) that are growth-related;

- (9) "Commercial" means any non-residential development not defined under "institutional" or "industrial";
- (10) "Council" means the Council of the municipality;
- (11) "Development" means the construction, erection or placing of one or more buildings or structures on land or the making of an addition or alteration to a building or structure that has the effect of increasing the size or usability thereof, and includes redevelopment;
- (12) "Development charge" means a charge imposed pursuant to this By-law;
- (13) "Dwelling unit" means any part of a building or structure used, designed or intended to be used as a domestic establishment in which one or more persons may sleep and are provided with culinary and sanitary facilities for their exclusive use;
- (14) "Existing industrial building" means a building or buildings existing on a site in the Township of Guelph/Eramosa on the day this by-law comes into effect or the first building or buildings constructed and occupied on a vacant site pursuant to site plan approval under section 41 of the *Planning Act*, R.S.O. c.P.13 (the

"Planning Act" subsequent to this by-law coming into effect for which full development charges were paid, and is used for or in connection with,

- (i) the production, compounding, processing, packaging, crating, bottling, packing or assembling of raw or semi-processed goods or materials in not less than seventy-five percent of the total gross floor area of the building or buildings on a site ("manufacturing") or warehousing related to the manufacturing use carried on in the building or buildings;
- research or development in connection with manufacturing in not less than seventy-five percent of the total gross floor area of the building or buildings on a site;
- (iii) retail sales by a manufacturer, if the retail sales are at the site where the manufacturing is carried out, such retail sales are restricted to goods manufactured at the site, and the building or part of a building where such retail sales are carried out does not constitute greater than twenty-five percent of the total gross floor area of the building or buildings on the site; or
- (iv) office or administrative purposes, if they are,
 - (1) carried out with respect to manufacturing or warehousing; and
 - (2) in or attached to the building or structure used for such manufacturing or warehousing;
- (15) "Farm building" means that part of a <u>bona fide</u> farm operation encompassing barns, silos and other ancillary development to an agricultural use, but excluding a residential use;
- (16) "**Grade**" means the average level of finished ground adjoining a building or structure at all exterior walls;
- (17) "Gross floor area" means the total floor area of all floors above grade of a dwelling unit measured between the outside surfaces of exterior walls or between the outside surfaces of exterior walls and the centre line of party walls dividing the dwelling unit from other dwelling units or other portion of a building;

In the case of a non-residential building or structure, or in the case of a mixeduse building or structure in respect of the non-residential portion thereof, the total area of all building floors above or below grade measured between the outside surfaces of the exterior walls, or between the outside surfaces of exterior walls and the centre line of party walls dividing a non-residential use and a residential use, except for any of the following:

- A room or enclosed area within the building or structure above or below grade that is used exclusively for the accommodation of heating, cooling, ventilating, electrical, mechanical or telecommunications equipment that services the building;
- ii. Loading facilities above or below grade;
- A part of the building or structure below grade that is used for the parking of motor vehicles or for storage or other accessory use;
- (18) "Industrial" means lands, buildings or structures used or designed or intended for use for manufacturing, processing, fabricating or assembly of raw goods, warehousing or bulk storage of goods, and includes office uses and the sale of commodities to the general public where such uses are accessory to an industrial use, but does not include the sale of commodities to the general public through a warehouse club;
- (19) "Institutional" means lands, buildings or structures used or designed or intended for use by an organized body, society or religious groups for promoting a public or non-profit purpose and shall include, but without limiting the generality of the foregoing, places of worship, and special care facilities;
- (20) "Local board" has the same definition as defined in the *Development Charges*Act, S.O. 1997;
- "Local services" means those services, facilities or things which are under the jurisdiction of the municipality and are related to a plan of subdivision or within the area to which the plan relates in respect of the lands under Sections 41,51 or 53 of the *Planning Act R.S.O. 1990*, as amended or any successor thereto;

- (22) "Mobile home" means any dwelling that is designed to be made mobile, and constructed or manufactured to provide a permanent residence for one or more persons, but does not include a travel trailer or tent trailer;
- (23) "Multiple dwelling" means all dwellings other than single detached dwellings, semi-detached dwellings, and apartment dwellings;
- (24) "Municipality" means The Corporation of the Township of Guelph/Eramosa;
- (25) "Non-residential use" means a building or structure of any kind whatsoever used, designed or intended to be used for other than a residential use and includes all commercial, industrial and institutional uses;
- (26) "Owner" means the owner of land or a person who has made application for an approval for the development of land upon which a development charge is imposed;
- (27) "Place of Worship" means that part of a building or structure that is exempt from taxation as a place of worship under the Assessment Act, as amended or any successor thereto;
- (28) "Regulation" means any regulation made pursuant to the Act;
- (29) "Residential use" means lands, buildings or structures of any kind whatsoever used, designed or intended to be used as living accommodations for one or more individuals;
- (30) "Semi-detached dwelling" means a dwelling unit in a residential building consisting of two dwelling units having one vertical wall or one horizontal wall, but no other parts, attached or another dwelling unit where the residential units are not connected by an interior corridor;
- (31) "Services" (or "service") means those services set out in Schedule "B" to this By-law;

- (32) "Servicing agreement" means an agreement between a landowner and the municipality relative to the provision of municipal services to specified lands within the municipality;
- (33) "Single detached dwelling unit" means a residential building consisting of one dwelling unit and not attached to another structure and includes mobile homes.

2.0 DESIGNATION OF SERVICES

- 2.1 The categories of services for which development charges are imposed under this bylaw are as follows:
 - (a) roads and related;
 - (b) fire protection services;
 - (c) administration (studies);
 - (d) outdoor recreation services;
 - (e) indoor recreation services;
 - (f) water services (area-specific); and
 - (g) wastewater services (area-specific).
- 2.2 Components of the services designated in Subsection 2.1 are described in Schedule "A".

3.0 APPLICATION OF BY-LAW RULES

- 3.1 Development charges shall be payable in the amounts set out in this by-law where:
 - a) the lands are located in the area described in Subsection 3.2; and
 - b) the development of the lands requires any of the approvals set out in Subsection 3.4 (a).

Area to Which By-law Applies

- 3.1 Subject to Subsection 3.3, this by-law applies to all lands in the geographic area of the Township.
- 3.2 This by-law shall not apply to lands that are owned by and used for the purposes of:

- a) the Township of Guelph/Eramosa or a "local board" thereof;
- b) a "board of education" as defined in Section 1(1) of the *Education Act, R.S.O.* 1990;
- c) the County of Wellington or a "local board" thereof.

Approvals for Development

- a) Development charges shall be imposed on all lands, buildings or structures that are developed for residential or non-residential uses if the development requires,
 - (i) the passing of a zoning by-law or an amendment to a zoning by-law under Section 34 of the *Planning Act, R.S.O. 1990*;
 - (ii) the approval of a minor variance under Section 45 of the *Planning Act, R.S.O.* 1990:
 - (iii) a conveyance of land to which a by-law passed under Subsection 50(7) of the *Planning Act, R.S.O. 1990,* applies;
 - (iv) the approval of a plan of subdivision under Section 51 of the *Planning Act*,
 - (v) a consent under Section 53 of the *Planning Act*;
 - (vi) the approval of a description under Section 50 of the Condominium Act,R.S.O. 1990; or
 - (vii) the issuing of a permit under the *Building Code Act S.O. 1990*, in relation to a building or structure.
- b) No more than one development charge for each service designated in Subsection 2.1 shall be imposed upon any lands, buildings or structures to which this by-law applies even though two or more of the actions described in Subsection 3.4(a) are required before the lands, buildings or structures can be developed.
- c) Despite Subsection 3.4(b), if two or more of the actions described in Subsection 3.4(a) occur at different times, additional development charges shall be imposed if the subsequent action has the effect of increasing the need for services.

Exemptions

- 3.5 Notwithstanding the provisions of this by-law, development charges shall not be imposed with respect to:
 - (a) lands, buildings or structures used or to be used for a place of worship or for the purposes of a cemetery or burial ground exempt from taxation under the Assessment Act, R.S.O. 1990;
 - (b) the development of non-residential farm buildings constructed for bona fide farming uses;
 - (c) an enlargement of the gross floor area of an existing industrial building in accordance with Section 4 of the Act; or
 - (d) the issuance of a building permit in accordance with Section 2(3) of the Act.

3.6 Exemption for Industrial Development:

- 3.6.1 Notwithstanding any other provision of this by-law, there shall be an exemption from the payment of development charges for one or more enlargements of an existing industrial building on its site, whether attached or separate from the existing industrial building, up to a maximum of fifty percent of the gross floor area before the first enlargement for which an exemption from the payment of development charges was granted pursuant to the *Development Charges Act* or this subsection. Development charges shall be imposed in accordance with "Schedule B" with respect to the amount of the floor area of an enlargement that results in the gross floor area of the industrial building being increase by greater then fifty percent of the gross floor area of the existing industrial building.
- 3.6.2 For the purpose of this section, despite any new sites created which result in an existing building being on a site separate from its enlargement or enlargements for which an exemption was granted under this section, further exemptions, if any, pertaining to the existing industrial building shall be calculated in accordance with subsection 3.6.1 on the basis of its site prior to any division.
- 3.7 For the purpose of section 3.7 herein, "existing industrial building" is used as defined in the Regulation made pursuant to the Act.

Amount of Charges

Residential

3.7 The development charges described in **Schedules "B" and "C"** to this by-law shall be imposed on residential uses of lands, buildings or structures, including a dwelling unit accessory to a non-residential use and, in the case of a mixed use building or structure, on the residential uses in the mixed use building or structure, according to the type of residential unit, and calculated with respect to each of the services according to the type of residential use.

Non-Residential Uses

3.7 The development charges described in **Schedules "B" and "C"** to this by-law shall be imposed on non-residential uses of lands, buildings or structures, and, in the case of a mixed use building or structure, on the non-residential uses in the mixed use building or structure, and calculated with respect to each of the services according to the gross floor area of the non-residential use.

Reduction of Development Charges Where Redevelopment

- 3.9 Despite any other provision of this by-law, where, as a result of the redevelopment of land, a building or structure existing on the same land within 48 months prior to the date of payment of development charges in regard to such redevelopment was, or is to be demolished, in whole or in part, or converted from one principal use to another principal use on the same land, in order to facilitate the redevelopment, the development charges otherwise payable with respect to such redevelopment shall be reduced by the following amounts:
 - a) In the case of a residential building or structure, or in the case of a mixed-use building or structure, the residential uses in the mixed-use building or structure, an amount calculated by multiplying the applicable development charge under Subsection 3.6 and 3.7 and of this by-law by the number, according to type, of dwelling units that have been or will be demolished or converted to another principal use; and

b) provided that such amounts shall not exceed, in total, the amount of the development charges otherwise payable with respect to the redevelopment.

Time of Payment of Development Charges

3.10 Development charges imposed under this section are payable upon issuance of a building permit with respect to each dwelling unit, building or structure.

4.0 PAYMENT BY SERVICES

4.1 Despite the payments required under Subsection 3.9, Council may, by agreement, give a credit towards a development charge in exchange for work that relates to a service for which a development charge is imposed under this by-law.

5.0 INDEXING

5.1 Development charges imposed pursuant to this by-law shall be adjusted annually, without amendment to this by-law, commencing on January 1, 2014 and each January 1 annually thereafter, in accordance with the Statistics Canada Quarterly Construction Price Statistics.

6.0 SCHEDULES

6.1 The following schedules to this by-law form an integral part thereof:

Schedule "A" Components of Services Designated in Subsection 2.1 **Schedule "B"** Residential and Non-Residential Development Charges

7.0 DATE BY-LAW IN FORCE

7.1 This by-law shall come into force upon passage.

8.0 DATE BY-LAW EXPIRES

8.1	This by-law will expire as of 5 years from the earlier date.	e date of passage, unless it is repealed at an
9.0	REPEAL	
9.1	Upon the coming into force of this by-law Guelph/Eramosa are hereby repealed.	w, By-law No. 42/2009 of the Township of
Read a	a first and second time this day of	, 2013.
		MAYOR
		CLERK
Read a	a third time and finally passed this day	of, 2013.
		MAYOR
		CLERK

SCHEDULE "A" TO BY-LAW NO. _____/2013

DESIGNATED MUNICIPAL SERVICES UNDER THIS BY-LAW

- 1. Roads & Related
 - Roads
 - Depots and Domes
 - Roads & Related Vehicles
- 2. Fire Protection Services
 - Fire Stations
 - Fire Vehicles
 - Fire Small Equipment and Gear
- 3. Administration
 - Administration Studies
- 4. Outdoor Recreation Services
 - Parkland Development
 - Parkland Amenities
 - Park Trails
 - Park Vehicles
- 5. Indoor Recreation Services
 - Recreation Facilities
- 6. Water Services
 - Treatment
 - Supply
 - Storage
 - Pumping stations
 - Transmission
- 7. Wastewater Services
 - Treatment
 - Pumping Stations
 - Collection and transmission mains

SCHEDULE "B"
BY-LAW NO. 2013 SCHEDULE OF DEVELOPMENT CHARGES

		RESIDENTIAL	TIAL		NON-RESIDENTIAL
Service	Single and Semi- Detached Dwelling	Apartments - 2 Bedrooms +	Apartments - Bachelor and 1 Bedroom	Other Multiples	(per ft² of Gross Floor Area)
Municipal Wide Services:					
Roads and Related	729	415	281	534	0.28
Fire Protection Services	833	475	321	611	0.44
Outdoor Recreation Services	2,899	1,652	1,118	2,125	0.13
Indoor Recreation Services	2,148	1,224	828	1,574	0.10
Administration	473	269	182	347	0.18
Total Municipal Wide Services	7,082	4,035	2,731	5,191	1.13
Area Specific (Rockwood) Services					
Wastewater Services	10,831	6,171	4,178	7,938	4.60
Water Services	2,905	1,655	1,121	2,129	1.23
Total Area Specific (Rockwood) Services	13,736	7,826	5,299	10,067	5.83
GRAND TOTAL RURAL AREA	7,082	4,035	2,731	5,191	1.13
GRAND TOTAL URBAN AREA	20,818	11,861	8,030	15,258	6.96